

Evaluating Urban Resilience Capacity for Transformative Spatial Planning

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PLANNING AS A TRANSFORMATIVE ACTION IN AN AGE OF PLANETARY CRISIS



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Contents

Congress Opening Session	1
Urban Political Ecology: Prefigurative Planning for a Climate emergency . . .	1
Planning Istanbul in Hard Times with(out) Great Expectations	1
Keynote Speakers	2
Just Sustainabilities in Policy, Planning and Practice	2
The Paradoxical Potential of Interregnum: Exploring Opportunities for Transformative Planning in Times of Crisis	2
After Green Growth: Satiation As the Strategic Impulse for Spatial Planning	2
The green transition challenge. Social and environmental inequalities in housing	3
Networking Event	4
GPEAN Networking Event: Housing in the Global South -Challenges and Opportunities for Planning Education	4
Roundtable 1	5
CO-CREATING THE 15-MINUTE CITY - (Hosted within track 3: Mobility)	5
Roundtable 2	7
WHAT IS NEW IN COMPARATIVE INTERNATIONAL PLANNING: WHY, WHAT, AND HOW?	7
Roundtable 3	8
Rethinking Democratic Urban Planning: Reflecting on Equitable and Ethical Approaches for the Multi-Crisis Era	8
Roundtable 4	10
Radical alternatives to climate urbanism: towards socially and ecologically just cities	10
Roundtable 5	11
Circularity and/or Sustainability? Imagining Transformative Strategies and Actions for the Urban Transition	11
Roundtable 6	13
Learning through instituting. Impacts of civic action on institutions and the potential for the production of public value in planning	13
Roundtable 7	15
City-Making Beyond Crisis Management: Toward Just Urban Policies	15
Roundtable 8	17

Strategies for increasing heat resilience in cities –Where do we go from here in planning research and practice?	17
Roundtable 9	19
Integrating Digital Transition and Territorial Development: A Co-Evolutionary Approach	19
Roundtable 10	21
Urban Living Labs in Education –Hybrid and transformative settings for collaborative learning and research in cities and regions	21
Roundtable 11	22
ROUNDTABLE ON CO-PRODUCTION OF KNOWLEDGE FOR TRANSFORMATIVE ACTION –(Hosted within track 8: Education and Skill)	22
Roundtable 12	23
BEYOND THE PROCESS: DIFFICULTIES FOR THEORISATION WITHIN PLANNING RESEARCH AND PRACTICE –(Hosted within track 10: Theories)	23
Roundtable 13	25
FUNDAMENTAL? OR BEST FORGOTTEN? CONTEMPORARY PERSPECTIVES ON THE PUBLIC INTEREST	25
Roundtable 14	27
Project management in cross-border initiatives: practices, challenges and opportunities	27
Roundtable 15	28
Planning professionalism and re-building trust in a post-truth era	28
Roundtable 16	29
“Post-Growth, or The Return to the Fabulous Fifties? Evidence of Fundamental Contradictions between Theory and Practice of Planning	29
Roundtable 17	30
Demonstrating the Application of Digital Twins in Urban Planning: Ensuring Citizen Centric Impact	30
Roundtable 19	32
City, diversity and toleration: the legal and political geography of pluralism	32
Roundtable 20	33
AESOP-India Planning Exchange: Towards Global North-South relation in knowledge production	33
Roundtable 21	34
Coping with uncertainties and the poly-crisis within Europe: The Metropolitan arena	34
Roundtable 22	35
Living with water at the time of multi-risk conditions	35
Roundtable 23	36
Neighborhoods for Transformative Action	36

Roundtable 24	38
Has the pandemic boosted innovation? Exploring urban transition	38
Roundtable 25	39
UGovern: From Policy to Practice: Innovative Regulatory Tools for Addressing the Affordable Housing Crisis	39
Roundtable 26	41
AESOP Quality Recognition (QR) Programme: A European Planning Education Platform for Transformative Reflections, Learning and Action	41
Roundtable 27	43
Transformations to post-growth –Positions, perspectives, and prospects for people and planet	43
Roundtable 28	44
Publishing Planning Research: A Conversation with Editors	44
Roundtable 29	45
‘CONVERSATIONS IN PLANNING THEORY AND PRACTICE’: A COLLABORATIVE E-PUBLICATION BY AESOP’S YOUNG ACADEMIC NETWORK	45
Roundtable 31	46
PLANNING, PUBLISHING AND THE PLANET: ACADEMIC PLANNING PUBLISHING IN TIMES OF PLANETARY CRISES	46
RTPI	47
WHAT ROLE SHOULD THE ROYAL TOWN PLANNING INSTITUTE AND OTHER PROFESSIONAL INSTITUTES PLAY IN SHAPING AND RESPONDING TO THE EMERGING EUROPEAN PLANNING RESEARCH AGENDA?	47
Special Session 1 PLANNING FOR JUST ENERGY TRANSITION	48
Pathways to Just Energy Transitions in Post-Conflict Ukrainian Cities	48
Positive Energy Districts as an Urban Project: Representation, Redistribution and Scale in Cureghem’s Just Energy Transition	49
Energy Justice in Underprivileged Neighbourhoods: Reimagining Energy Transitions Through Community Storytelling	50
Sacrifice zones of the EU’s just energy transition in transport –The case of Jadar - Serbian rural, biodiverse and lithium rich region	52
Planning for A Just Urban Energy Transition: A Phronetic Approach	53
Urban Regeneration-Energy Transition Nexus. Challenges from Multidimensional and Place-Based Approaches to Energy Justice	55
Fostering Local Inclusive Energy Transitions Through Innovation Communities	56
Special Session 2 DISCUSSING SPATIAL JUSTICE FROM/TOWARDS A SOCIO-ECOLOGICAL PERSPECTIVE	58
The case of the Old Town of Taranto and its post-disaster possible futures	58
The words and operational tools of transition. On territorial systems	58
Public spaces in Rome: expanding the potential by reinterpreting old rules in a new framework	59
Pathways towards and interpretations of shared governance. Comparative notes on Brussels, Naples and Barcelona.	60
Nurturing More-than-human Relations in Contested Urban Spaces: Learning from Parco Terranostra	61

Discussing spatial justice at the intersection between migration and housing. The inclusion system in the inner regions of southern Italy	62
Unveiling spatial interdependencies between inland areas and urban poles for enhanced regional cohesion strategies	63
Energy Transitions as Socio-Ecological Urban Projects: Representation, Redistribution, and Scale in Cureghem’s PED Strategies	64
A Community Out of the Box: Understanding Flexibility and Justice through Self-organised Housing in the Netherlands	64
Infrastructures, Inequalities, and Rights: The Sacco Valley in Italy’s Intermediate Territories	66
Civic peri-urban: repositioning peri-urban urbanization in new forms of inter-generational co-ownership	67
MOTILITY as a lens to challenge the urban metabolism research agenda. Towards more just and sustainable cities	68
Water justice, scarcity and environmental flows. The case of Marseille	70
Uncovering the potential of community energy actions to cope with energy poverty in remote areas: a systematic literature review	71
UNFAIR PROXIMITY The coexistence of energy infrastructures in marginal territory, reemerging conflicts, unfair supply, and unbalanced governance	72
Ecological Strategies for Historic Center of Lima: Camaná Linear Park	73
Mobile Commons and spatial justice in the face of climate change on the North Adriatic coast	73
Brussels’s not an island. A critical reflection on the places of multispecies spatial injustice	74
Re-mining Punta Corna. A Laboratory on the Local Impacts of the Critical Raw Material Act in the Alpine Region	75
Ecopublica: a tool for socio-ecological emancipation	76
Designing good life for all. Explorations on “fragile”neighbourhoods in Trieste	77
Special Session 3 REPOPULATING LEFT-BEHIND TERRITORIES: POLICIES, PRACTICES, AND EMERGING PATHWAY	79
Revitalizing the Po Valley’s margins: challenges, strategies and future prospects	79
Attempting coproduction, (strategically) misunderstanding coproduction, failing coproduction? Motivations, positionalities, challenges and (concrete) experiences in coproduction processes on left-behind places in Lombardy, Italy	79
Infrastructuring repopulation. Regeneration of left-behind territories and construction of new housing practice.	80
Navigating (Im)mobility and alternative development in Left Behind Areas: Insights from Valle di Viù, Italy	81
Social Infrastructures for Repopulation: Learning from ‘School Zones’in England	82
Special Session 4 PLANNING FOR TWIN TRANSITION IN REGIONAL AND URBAN SYSTEMS	83
Insights from Portugal’s Solar Energy Transition in the framework of Cohesion Policy (2014—2020) implementation	83
Planning for Clean Transport: Role of Electric Vehicles and Hydrogen Energy in Urban and Regional Systems	83

Twin Tools of the Global to Local to Global Geodesign for Climate Change Mitigation Project	85
Teleworking in the EU Digital Transition Framework: Case-study of Portuguese Territories in Post-Covid Times	86
Special Session 5 SOCIAL ENTREPRENEURS: KEY AGENTS FOR SUSTAINABLE COMMUNITY-LED URBAN REGENERATION AND TERRITORIAL INNOVATION	88
Leveraging Social Entrepreneurship for Sustainable Urban Futures: Transforming Governance Through Grassroots Innovation	88
Community-driven processes, public funding, and social entrepreneurs in Italy's PNRR urban regeneration projects, a balancing act.	88
Socio-Spatial Innovation in Central and Eastern Europe: Insights from Regional Innovation Capacity Research (REGINNO)	89
Special Session 6 METROPOLITAN RESILIENCE: CHALLENGES, FIELDS OF ACTION AND ANSWERS	91
From complex adaptive systems to anti-fragility and social innovation: The notion of resilience in metropolitan spatial planning	91
Spatial Planning at a time of climate change: Dutch metropolis to Eurodelta Megaregion	91
It Takes a Metropolis and Even a Megalopolis to Become Resilient: Lessons from Bologna and Marmara	92
Spatial Planning and Metropolitan Governance to face flood risk in the new Climate Change context: A comparison between Eurodelta Megaregion and Valencia metropolitan area	93
Planning and Housing Policy: in defence of resilient metropolitan regions .	94
Special Session 7 TURNING NATURE-BASED SOLUTIONS INTO INCLUSIVE CLIMATE ACTIONS	95
Lisbon's Urban Nature Imaginaries: rethinking values and meanings for a more inclusive urban transformation	95
An intersectional urban care framework for evaluating Nature-based Solutions	95
Literature review on inclusive Nature-based Solutions in Europe	96
Assessing the effectiveness of Nature-based Solutions as Inclusive Climate Actions: a case study from Torino, Italy	96
How equitable and inclusive is the green space strategic planning in Romania?	97
Special Session 8 TRANSFORMATIVE PLANNING ACTIONS FROM THE SOUTH: NEGOTIATING THE PAST FOR ALTERNATIVE FUTURES	99
Modern, Restorative, Sustainable? Examining Neo-colonial Urbanism and Commons in the Global South	99
Decolonial Strategies for Urban Greenery –Initiating Change in Urban Landscapes	99
Beyond Erasure: Alternative Understandings of Colonial Legacies in Urban and Rural Spaces	100
Special Session 9 GOVERNING THE “CARBON NEUTRAL CITY”: BARRIERS AND ENABLERS FOR AN INTEGRATED CLIMATE GOVERNANCE IN CITIES	102
Digital tools for smart decision-making towards carbon neutrality	102
Accounting beyond boundaries: Exploring consumption-based carbon approaches in Paris and Gothenburg	102

Exploring the feasibility of climate actions: what guides adaptation implementation in Europe?	104
Urban Carbon Emission Data	105
Special Session 10 SHAPING REGIONAL FUTURES TOWARD SUSTAINABLE TRANSITIONS: COMMUNITY INVOLVMENT IN VISIONING AND IMPLEMENTATION	106
ASSETs for circular futures: boosting the transition to circular construction in the Eurodelta	106
GIVING OPERATIONALITY TO STRATEGIC PLANNING: FROM THE VISION 2030 TO THE TERRITORIAL PLAN OF THE METROPOLITAN CITY OF FLORENCE	106
UNDERSTANDING THE ROLE OF WATER DATA SPACE IMAGINARIES IN ACCELERATING TWIN (GREEN AND DIGITAL) TRANSITION PATHWAYS FOR THE WATER MULTIVERSE	107
Enacting Istanbul Vision 2050: Addressing Key Urban Challenges Through Participatory and Multi-Scale Planning	108
Navigating Lusatia’s Structural Transition Between Consensus and Dissensus	110
MAPPING COMMUNITY PERSPECTIVES FOR CO-DESIGNING REGIONAL SUSTAINABILITY TRANSITIONS	111
Navigating Regional Challenges: Food Systems as a Catalyst for Spatial Planning Innovation - The Food Transition Strategy and FoodLink Network in the Metropolitan Area of Lisbon	112
“Co-Visioning”Urban-Rural Futures: Testing a participative and integrated regional planning approach in Germany and China	113
Special Session 11 THE VALUE AND ROLE OF DESIGN IN PLANNING EDUCATION	114
Revisiting the art of town planning: what can archives teach us about the pedagogy of design?	114
Teaching Planning Without Planning Schools: Challenges from Central America	114
Urban design content in planning curricula –an international comparison of the UK and Germany	115
Urban Development and Design Pedagogy at the University of New South Wales, Sydney –a critical reflection	116
Designing for Sustainability: Interdisciplinary Urban Planning Education Strategies in Norway	117
Design in Urban Planning Education: An Interdisciplinary Studio Approach	118
Design thinking and designing as collaborative competencies in planning education	119
Who teaches urban design to planners in Poland? Challenges for planning curricula and implications for urban space	120
Teaching Design to Planners: pedagogical approaches from the UK	121
Urban Design Studios and Service-Learning in Planning Education	122
Special Session 12 RETHINKING ACCESSIBILITY IN THE 15-MINUTE CITY: GLOBAL PROJECT INSIGHTS	124
Evaluating the 15-Minute City Concept in Ankara: Resident Perceptions of Accessibility in Çankaya and Keçiören	124
Positive and Normative dimensions of accessibility by proximity for supporting a fair and sustainable 15 min city model	124
Exploring walking accessibility to urban services at several spatial scales: insights from five European cities	125
The supply structures of shared mobility services and emerging access issues in marginalised communities	126

Integrating urban complexity into accessibility planning: Towards a people-centred and place-based approach to reach the objectives of the 15-minute city across diverse urban forms	127
Special Session 13 ENHANCING URBAN DECISION-MAKING IN THE DIGITAL ERA: TOOLS, METHODS, AND INNOVATIONS	129
Supporting the urban decision-making through a “GLOcal knowledge-System for the Sustainable Assessment of urban projects”	129
A More Than Human Approach to Landscape Storytelling and Planning: Interactions Between AI and Problem Structuring Methods	130
Assessment of Climate Change Adaptability and Risk based on open data: The Case of Italy	132
How does software support decision-making processes in the group dynamic?	133
Special Session 14 TRANSFORMING STREETS FOR LIVEABILITY AND SUSTAINABLE MOBILITY THROUGH EXPERIMENTATION AND PARTICIPATION	135
Multi-stakeholder perspective in participatory street experiments	135
Translating street experiments into policy change: Tactical micromobility transformation in Istanbul	136
Achieving transformation through involvement and evidence? Reflecting street experiments’impact on planning processes	137
Transforming urban spaces: The role of play and recreation in creating a thriving Istanbul	138
Playful approaches to street transformation	139
Narrative-based approaches to street transformation	140
Special Session 15 REVERSING THE GAZE: REIMAGINING THE RELATIONSHIP BETWEEN CITIES AND THEIR WATERWAYS	141
Water-Sensitive City: Enhancing River-Centered Planning Strategies in Turin	141
In order for co-existing, in a just way, with the excess of water in a small favela	141
Unfolding water interfaces: water between urban infrastructure and culture	142
Visualising the Terrain for Water Resilience: A methodology to visualise and communicate the systemic effects of design interventions in a water system.	143
Special Session 16 SMALL TOWNS -BIG CHALLENGES AND HIGH POTENTIALS?	144
Small town inner-city centres –cases from Germany. Insights from research on processes, concepts, tools	144
Urban-systematic-quantitative analysis of metropolitan functions in small towns	144
Knowledge Economy in Germany - Small Towns in the Shadow of Large Cities?	145
New planning tools and project opportunities towards a more sustainable revitalization of very small settlements and local communities in peripheral territories	146
On the subject of a ‘revenge’for small towns, based on the French example	147
Special Session 17 PERSPECTIVES ON COMMONING MOBILITY AND ACCESSIBILITY	149
Commoning Accessibility: Reframing Accessibility as a Common Good . . .	149
Commoning mobility knowledge	150

Commoning for post-growth mobilities? A critical perspective on two railway cooperatives	150
Understanding Commoning Accessibility in the Context of the European Welfare State	151
Special Session 18 SMART CITY AS A TRANSFORMATIVE APPROACH? CONCEPTUALIZING DIGITAL TOOLS IN SPATIAL DEVELOPMENT IN A CONTEXT OF AGEING	152
Utilisation and evaluation of activity opportunities by baby boomers. Challenges in rural, suburban and urban areas	152
Smart cities and transformative action: Conceptualizing smart cities for an ageing society in the Japanese planning culture	152
Decision support systems as a tool for better comprehensive planning . . .	153
Smart regions in an ageing society - new challenges for spatial planning in relation to healthcare	155
Identifying climate-active green spaces with the help of artificial intelligence	156
Ageing smart: A DSS for municipal health planning in an ageing society . . .	156
Special Session 19 CONTESTED ISTANBUL: URBAN DEVELOPMENT AND PLANNING CONFLICTS IN TURKEY'S 'ASPIRING GLOBAL CITY'	159
Exploring the Expropriation of an Urban Space through Lefebvre's Theory of the Production of space: The Case of Gezi Park (İstanbul)	159
Urban Conflicts and Movements in Istanbul from the Perspective of an Urban Citizen	159
Gendered Geographies of Fear and Urban Resistance in Istanbul: "Invisible No More!"	160
Urban politics in "Post-Gezi" Istanbul and Beyond: Urban redevelopment, grassroots politics and mobilizations	160
Special Session 20 CHANGING THE STREET-SET: FROM TACTICS TO STRATEGIES, FROM STREETS TO CITIES AND BEYOND	162
Rehearsal to Permanent: Transforming Urban Area Using Tactical Urbanism as a Tool	162
Up-Scaling Safe School Streets at the District Level: Programming for Üsküdar	162
Reclaiming Streets for Children, Communities, and Climate: Regional Learning Circles Driving Change	163
Designing Safer School Zones: Bridging Immediate Needs and Long-Term Urban Solutions	165
Special Session 21 INNOVATING PLANNING EDUCATION IN THE AGE OF AI EMERGENCE	166
The age of Artificial Intelligence and education with humanism	166
Positive Energy Districts, Energy Communities and AI: Synergies, Contrasts, and Benefits for Urban Energy Systems and Areas	166
Innovating Planning Education in the Age of AI: Bridging Technology and Urban Futures	168
Innovating Planning Education in the Age of AI Emergence	168
Pioneering Intelligent Design for Future Cities	169
Track 1 POSTGROWTH URBANISM	170
Community ownership for degrowth	170
To Transport or not to Transport: Post-Growth Propositions for Transport Infrastructure Planning	170
Ecopolis. What does a post-growth city may look like?	171

Planning for conviviality	172
Restoring socio-ecological balance in City-Port Areas. A conceptual framework for a circular and sustainable regeneration of coastal wastescapes integrating Nature-Based Solutions	173
Urban Metabolic Risk: Rethinking Circular Urban Metabolism for Sustainable Regeneration Processes	175
Post-growth Redefinition of Urban Textures: The Changing Faces of Human Scale through Eminonu and Maslak Central Business Areas in Istanbul	176
Post-Growth Paradigms Underpinning the Socio-Technical Transformation of Services: An Analysis of Three Municipal Planning Strategies in the Atlantic Region	177
Reconfiguring Underutilised Spaces: A Conceptual Framework for Advancing Spatial Circularity in London	178
Toward New Circular Urban Economies: Regeneration Models for the Ecological Transition of Cities. European Cases and Initiatives.	180
Navigating Regional Gaps, Cohesion Policy, and Geostrategic Security: Balancing Estonia's Urban System	181
Towards the understanding of the energetic bases of spatial dynamics: an introduction for postgrowth planning	182
Towards post-growth cities: the cultural politics of mobility transitions in Barcelona and London	184
Community-based Street Greening: A Postgrowth Approach to Resilient and Healthy Cities	184
IS GDP EVERYTHING? ANALYZING GDP EFFECT ON DEVELOPMENT FOR TÜRKİYE PROVINCES.	185
Deprivation Analysis in Turkey and Its Provinces: Insights for Post-Growth Urbanism	186
The Circular Economy of Cities and Regions: Towards a Critical Spatial Perspective	187
Twisting the loop: 'Patchworking' local value regimes toward a circular economy	189
Designing Degrowth Within: Keeping or Leaving River Burials, Which Costs More?	189
Beyond climate change. Retreat susceptibility of the Italian urbanised coastlines	190
Creative Hubs in Transition: NGBG and the Role of Creative Hubs in Post-Growth Urban Transformation	191
Conscious shrinkage	192
Collaboration Beyond Growth? Possibilities for Innovative Adaptive Governance in Metro-Boston	194
Land Consumption vs. Population Decline: Evaluating Poland's Spatial Planning Strategies in Medium-Sized Cities	195
Wellbeing and New Urban Regeneration Agendas in China: Insights from Shanghai	196
Imagining the Post-. Can Multispecies Urbanism be a Track for Radical Change? The case of Brussels	197
Alto Medio Sannio inner area between marginality, latent place knowledge and territorial heritage	198
RURAL TRANSFORMATION AS A RESULT OF COUNTER-URBANIZATION DURING AND AFTER THE COVID-19 PANDEMIC PROCESS IN İZMİR-SEFERİHİSAR	199
Perceptual Encounters with the Urbanization of Nature	201

Post growth and Being. What is envisaged for human being in a post-growth world.	202
Emerging conflicts between infrastructure-based development strategies and post-growth tendencies. The case of transport acceleration projects in the Salento region, Italy	203
ADDRESSING SOCIO-ENVIRONMENTAL PROBLEMS BY INTEGRATING BIO-DIVERSITY IMPACT CHAIN ANALYSIS INTO PLANNING: THE CASE OF MOUNT IDA, TURKEY	204
Rethinking Urban Sprawl in the Context of Shrinking Cities: A Critical Review of Shrinkage Sprawl and Its Spatial Implications	205
Planning the Great Acceleration: Contributions of planning theory, ideology, and implementation to planetary transformation and social-ecological decline	206
Urban Heritage Conservation: A Turn to Post-Growth Planning in China?	208
Toward Integrated Planning for Circular Development in Cities: Insights from Literature and Chinese Policy	209
A new vocabulary for postgrowth transition in planning	210
Degrowth's identity problem: the regional politics of Vienna's 'breadbasket'	211
The Global Journey of Second-Hand Clothing: Key Actors and Local Dynamics	212
Track 2 PLANNING AND LAW	213
Operationalising adaptive planning in regulatory planning systems: Balancing Rigidity and Flexibility in Oude Dokken, Ghent	213
Comparison of Retrofitting and Urban Renewal Processes in terms of Transaction Costs and Value Increase Effects: Case Study in Kadıköy	214
Exploring the Challenges of Integrating Nature-Based Solutions into Urban Planning Statutory Systems: A Case Study of Kaohsiung City, Taiwan	215
NAVIGATING UNCERTAINTY: THE ROLE OF PLANNING IN ISTANBUL'S BAG-CILAR INDUSTRIAL DISTRICT	217
Suburban Densification: Space, Strategies, and Land Policy	218
Post-socialist and Western housing policies for densifying suburbia -Understanding and comparing German and Czech perspective	218
Soil Consumption and Logistics Hubs: Castel San Giovanni, the Milan Logistic Region's Gateway to Emilia-Romagna	219
Study on the current status and issues of urban regeneration development in Yokohama City	220
Future Zones: Legal Innovations for Adaptive and Equitable Spatial Development	221
The relationship between urban planning and crisis management from the perspective of legal instruments in Poland.	222
How and why do municipalities regulate urban environments: Comparison across Europe	223
A Policy Approach to the Use of Retrofitting in the Turkish Planning System	224
EXAMINING THE EFFECTS OF SHORT-TERM RENTAL REGULATIONS: THE INS AND OUTS OF ISTANBUL	226
Legal Pathways for Urban Mobility Resilience: A Content Analysis of Policy Documents for Istanbul's Transport Systems	227
Nature and legal framework of the Privately Managed Public Spaces: opportunity or risk for a just city? The case of Milan	228
Land ownership and cultural landscape patterns A case study of the Upper Horehronie, Slovakia	229

Climate adaptation in multi-level legal and planning policy frameworks: using spatial justice to identify barriers to meaningful implementation	230
The role of planning law in regulating urban ventilation: The case of Poland	231
Suing Like a City: How plaintiff cities pursue climate litigation against the state and corporations	232
Local governments' strategies of linking affordable housing with urban village redevelopment in China: Reallocating property rights	233
Use of New Municipal Fiscal Powers for Sustainable Urban Development: Development and Application of a Strategic Financial Planning Method in the City of Mascouche, Québec (Canada)	233
No net land take? A uniform European policy but varying regulations and property rights	234
Land Policies in Europe - Land-use planning, property rights, and spatial development	235
Law as a Catalyst for Change in Water Supply Policies in Brazil: The Debate on the National Law for Social Water Tariffs	237
Anticipatory politicization management: the case of No Net Land Take	238
The Impact on the Assessment of the Urban Silhouette and Aesthetics of the Socio-Political Context: A Case Study of Istanbul	239
The Rule of law in the planning system –a view on the Global South	240
Track 3 MOBILITY	242
Urban Vitality in Motion	242
Positive and Normative dimensions of accessibility by proximity for supporting a fair and sustainable 15 min city model	242
Interpretable Spatial Machine Learning Insights into the Impact of Built Environment on Intercity Commuting	243
Impact of Multi-Station Aggregate Hub Redevelopment on Surrounding Urban Areas: A Case Study of London's King's Cross	244
ENHANCING URBAN SEA TRANSPORTATION THROUGH WALKABILITY AND MICROMOBILITY INTEGRATION WITH FERRY TERMINALS	246
Understanding Mobility and Activity in the Low Traffic Neighbourhood: The Case of East Oxford, UK.	247
Beyond the ride: A bike along study on infrastructural factors and determinants influencing the docked bike-sharing experience	248
Can proximity forge strong bonds? Exploring the relationship between urban proximity and social cohesion at the neighbourhood level	250
Research on Urban Slow Traffic Network Construction Based on the "Patch-Corridor-Matrix" Model	251
"Beyond Growth" in China: Coordinated Optimization Strategies for Rail Transit Networks and Regional Spatial Structure in the Post-Urbanization Context	253
The role of New Working Spaces in the context of the 15-minute city: insights from Greek case studies	254
Daily Mobility and Public Open Space in Large-scale Housing Estates: Connection and Social Networking Quality in a 15-minute City Concept	256
Advancing the '15-Minute City' in Turkey: A Framework for Sustainable Urban Planning and Governance in Mid-Sized Turkish Cities	257
Are local living and transit-oriented development compatible? Conundrums in land use and transport integration policies in the transformation of Australian cities.	259

Exploring Interactions between Urban Rail Transit Network Characteristics and Station-Area Functional Morphology: A Typological Analysis and Flow Prediction of Shanghai Metro Based on Multi-Source Data	260
Tactical urbanism, accessibility, and public participation: a mixed-method research and practice in Genoa, Italy	261
Barcelona's Superblocks: from grid to block. The iterative design and implementation process of an urban planning concept.	263
Revisiting Functional Density: Balancing Proximity and Hub-Based Mobility in the Seoul Metropolitan Region, South Korea	264
Off the Beaten Track: Uncovering Rural Voices in the Conflict over the Future of Cycling in Bavaria	265
The 15-minute city center: A comparative analysis of the cities of Thessaloniki and Hanover.	267
Identifying intermediate territories through mobility patterns	268
GenAI Street Experiments: Introducing a Critical Framework for Generative Artificial Intelligence in Urban Design Teaching	269
Assessing the Impact of Urban Rail Transit on Urban Vitality: A Big-Data-Based Approach	270
Assessing Urban Mobility Resilience: The Combined Impact of Physical and Socio-Economic Systems on Bike-Sharing in Extreme Heat	271
Why Cycle Through Rain and Wind? A retrospective exploration of behaviors, attitudes, and habits.	273
Who lives (in) the 15-min city? Sociodemographic insights into the 15-minute lifestyle in Barcelona.	274
The walkability potential matrix –a new method for measuring walkability potentials in town and city centres	275
Planning that contributes to more utilitarian walking: The context of a Norwegian 'small city'	276
Urban freight mobility modes recognition classification and inclusive freight policy exploration based on truck trajectory data: A case study of Shanghai, China	277
Framing micromobility in Flanders (Belgium): an exploratory discourse analysis	278
Data-driven prioritising of pedestrian-oriented infrastructure: A framework for resources allocation	279
Urban Rail Transit Usage in Developing Countries: The Case of Istanbul	281
Urban Canopy and Walking Behaviour	282
Superblocks and Electoral Outcomes: Examining Local and Spatial Spillovers in Barcelona	282
TRANSPORT INFRASTRUCTURES, SHARED MOBILITY AND PUBLIC SPACES – THE URBAN DESIGN FOR MOBILITY HUBS	284
Proximity as a conceptual lens. The growing recognition of proximity planning	285
Socioeconomic Disparities in Daily Activity Spaces: Insights from Smartphone Mobility Data on Non-Commuting Trips	286
Evaluation of european tram systems: a GIS-based quantitative approach	288
The operationalization and implementation potential of x-minute city policies across the globe: A review of the literature	289
Reshaping Metropolitan TOD Corridor: The Impacts of Shanghai-Suzhou Intercity Rail Transit on Travel Behavior Along the Corridor	290
Shaping Pedestrian Mobility: Exploring Urban and Spatial Features of Cendere Valley, Kagithane	291

Analysis of Regional Disparities in Public Transportation Accessibility: A Spatial Approach Based on Equal-Time Reachable Areas	292
Study on Passenger Travel Characteristics in Rural Township Rail Transit of the Shanghai Metropolitan Area	294
Exploring Pedestrian Comfort and Urban Mobility: A Multi-Modal Assessment of Walking Experiences at Popular Restaurant Destinations in Shanghai	295
Are Space Syntax and SNAMUTS a match made in heaven? How to combine accessibility tools of different scales and scopes to bridge conceptual gaps in planning practice	296
Rail transit integration and land prices: Evidence from inter- and intra-city networks in the Yangtze River Delta, China	297
Adapting the 15-Minute City Model for Suburban Areas: Key Performance Indicators (KPIs) and Multimodal Mobility Strategies	298
Accessibility to urban services by several transport modes using open data to operationalize the 15-min city concept	299
Performance Analysis of 15-Minute City Zones Through Spatial and Machine Learning Techniques	300
The accessibility of social housing units: An analysis of location and policy in Flanders (Belgium)	302
Sustainable Urban Mobility Plans: a catalyst for transformative urban practices?	302
Beyond the Access: Structural Vulnerabilities and Spatial Equity in a Multimodal Public Transport Network	303
Do similar social groups have similar mobility in a city? Social areas and mobility in Shenzhen, China	305
Travel Characteristic of Elderly People in Towns of Shanghai Metropolitan Area: An Urban-Rural Mobility Network Analysis	305
The Suburban Transformation: Rethinking Post-Pandemic Urban Futures	307
Modelling Tailpipe Emissions: Assessing vulnerability of emissions with a planning perspective	308
Navigating Public Perceptions of Urban Mobility Transformations	309
Sustainable mobility and Consolidated City. Urban Regeneration strategies for the Metropolitan City of Rome	310
Planning amidst Planetary Crisis: Rethinking Theory and Practice through Adaptive Transformations in Public Transit	311
Reimagining the Safe System: A Case for Equity in Road Safety	313
Study on Mobility Habit Transformations - Introducing a New Light Rail in the Helsinki Metropolitan Area	314
Can pedestrianization trigger gentrification? Insights from Barcelona's transformations	315
Shaping the Future of Mobility Culture: An Expert-Driven Policy Roadmap	317
Identification of Green Commuting Opportunities in Peri-Urban Town Clusters in Metropolitan Areas of Shanghai	318
Local accessibility and mobility behaviour in large-scale housing estates: comparative results from a multi-country residents'survey	319
Suburbia or Dead End Street? Rethinking Mobility in Central Europe	321
Urban equity and the spatial distribution of speed limits: "Fast"versus "slow"neighbourhoods?	322
Is SUMP a Panacea for Dynamic Cities? Bridging Ambition and Reality: A Case Study of Istanbul	324
Opening closed practices to other ways of seeing: Transport and Urban Planning's imperative for self-reflection and re-invention	325

Prosumers' Adoption Behavior of Shared Parking Services: Implications for Sustainable Urban Planning	326
Perceived Barriers and Enablers to Using Transit: Understanding heterogeneity of perceptions across different groups of the population	327
Operationalising Mobility Justice in Urban Street Transformations: Insights from Five European Cities	328
The Flux of Urban Mobility and Social Discourse on Bus Usage: A Text Mining Approach to Global Public Perceptions of Bus Services in the Digital Age	330
Car dependence dynamics between spatial and individual factors: a quantitative methodology addressing regional challenges in Lombardy (Italy)	331
The role of the car in a post car society	333
Plugging into green mobility: public perceptions and barriers to V2G adoption	334
Do car-restrictive policies shape elections? The electoral impact of implementing low-traffic zones.	335
Why public transport policies work or not? A meta-analysis based on the Behaviour Change Wheel model	336
From a linear infrastructure to a logistic operational landscape: the BreBeMi Motorway in Bergamo plateau	338
"I travel because I want to be well": How daily travel contributes to older adults' quality of life in Canada	340
Can On-Demand Transit Systems provide equitable public mobility services? A comparative study in two continents	341
The elephant in the room or how to live on Planet A in a post-car age	343
Interpretative challenges of car-dependency in peri-urban contexts. An experimental approach and policy implications	344
Queer Mobilities: Experiences of Liveability in Barcelona and Implications for Urban Planning	346
Exploring children's active commuting to school and associated social inequalities	347
Spatial and social justice "on the street" and "beyond the streets": reflections on Barcelona's superblocks	348
The social impacts of urban sustainable mobility policies, case study of the East Bristol Liveable Neighbourhood (EBLN)	348
Measuring inequalities in accessibility: how does destination choice matter?	350
Contextual Behavioural Factors into Active Transport Infrastructure	350
Determinants of individual mobility behaviour: how to influence the modal split of commuting in the Vienna city region	351
Modeling Access Ergonomics to Daily Life Resources using Sustainable Modes within the Eurométropole de Strasbourg	352
Urban mobility lifestyles: exploring definitions, metrics, and emerging research directions	354
Assessing the Integration of Spatial and Strategic Plans in Sustainable Urban Mobility Planning: Insights from SUMP İzmir	355
Planning for Play-Friendly City: Global Narratives and Local Interpretations in the Context of Istanbul	356
Optimisation of non-motorised facilities in urban fringe sheltered housing areas: Transport Accessibility and Equity Enhancement Based on Supply and Demand Analysis	357
The Sustainability of Proximity: A Literature Review of the 15-Minute City	358
Sustainable Mobility in Coastal Regions: Challenges and Solutions from the MERCIE Project	359

Big Data Analysis of Pedestrian traffic in Boulevards vs. Other City Streets	360
Proxies for walkable urban design - three case studies in Lodz, Poland	361
Evaluation and Optimization of Public Service Facility Accessibility in Planning Future Community Living Circles: A Case Study of Yangpu District, Shanghai, China	362
Multiple intra- and inter-city rail-based services in India	363
Exploring Functional Configuration in European Station Areas Based on Multi-Scale Accessibility Quantification	364
An Exploration of Route Synergy between Attractions in Xi'an's Main Urban Area Based on the Node-Place Model	365
Track 4 GOVERNANCE	367
Hydraulic and regional planification in the Tigris and Euphrates basin : a complicated process facing geopolitical constraints	367
Cross-Scale Transactions and Multi-Level Governance on Spatial Gains of Commons: A Comparative Study from Türkiye	367
Transnational Knowledge Flow: Evidence from Chinese Planning Scholars' Involvement in International Conferences	368
Enhancing Resilience in Agrucultural Water Management: A Social Network Analysis Approach to Identify Leverage Points for Climate Adaptation	369
Industrial Transformation and Upgrading of Small Towns and Regional Collaborative Development: A Case Study of Zhili Town, China	371
Territorial Governance across borders –the Example of the Greater Region A protocol to research climate adaptive governance systems for infrastructure and equity	373
Territorial Transitions and Governance in Alpine Regions: The Case of Valtellina within the EUSALP Framework	375
Reinventing Cities in Madrid: the life and death of a Parisian model of municipal land allocation?	377
Introducing a Method for Measuring the Geographic Boundaries and Advantageous Potential Functions of the Wuhan-Xianning Cross-Border Urban Cooperation Zone —An Investigation of an Emerging Regional Unit in the Adjacent Areas Between Chinese Cities	378
Resources as Mediators: A Case Study of Neighbourhood Conflict in Dingshan, Nanjing	379
An Overview of Urban Policymaking through Institutionalisation for Development of the Cities in Turkey	380
Typologies and Dynamics of Urban Growth Projects in Ethiopia: A Discursive Analysis	382
The cautious revival of national spatial planning: lessons from the Netherlands	382
Ethnographies of Institutional Learning within Social Innovation Encounters: the case of Turin (Italy)	384
Regional planning for no net land take: Designing strategic planning processes in peri-urban Austria	385
Metropolitan Governance for Just Retrofit-Led Regeneration: A Comparative Analysis of London and Barcelona	387
Governing tactical urbanism. Innovation in decision making processes and planning approaches in the case of Genoa, Italy.	388
City-to-City Learning for a Climate-Neutral Future: Insights from the NetZeroCities Twinning Learning Programme	389
Are You a Stakeholder or a Streekholder? Formal and informal planning in the Flemish-Dutch Delta	391

Public-Private Partnerships in Urban Regeneration Projects: the Italian context and the case of “Porta a Mare” in Livorno	392
Impacts of rapid policy changes on sustainable urban development: a dynamic assessment based on China’s Urban Green Action and SDGs	393
What’s the planner’s role in policy making for sustainability? Using Q methodology to explore how public planners perceive their scope of action	394
Similar Networks, Different Discourses: Comparing interpretive frameworks for climate adaptation in Dutch water and road infrastructure planning	395
State-local political interactions in governing complex regions: empirical evidence from cross-jurisdictional metropolitan regions Yangtze River Delta in China and Rhein-Neckar in Germany	397
Navigating Conflicts and Paradoxes. Analyzing the Interaction of Urban Regeneration, Local Governance, and Public Policy in the Tirana Riverside Project	398
Governing climate adaptation: technical and institutional enablers from Bologna’s transformational case	399
Public-Private Joint Ventures in Urban Development: Identifying and Governing Value Tensions	400
Multi-Level Collaborative Governance for Environmental and Climate Adaptation: Insights from EU-funded Projects	402
Collaborative governance through the Mediterranean: Framing a Community of Practice for Wetland Contracts	403
Establishing the foundations for a Transnational Network for Integrated Spatial Planning. Preliminary efforts and insights	404
Enhancing Land-Use Governance in Estonia: The Need for Standardised Terminology and Data Integration	405
The added value of Section 106 Agreements and CIL in England	407
Construction of Regional Multi-dimensional proximity Network from the Perspective of Collaborative Agglomeration	408
Strategic metropolitan governance for resilience in practice: The Barcelona Metropolitan Commitment 2030 and the governance model in the German Metropolitan Region Rhein-Neckar	409
Youth participation in Structural Transition in Lusatia, Germany: Race Up Together or Race to the Bottom Alone?	410
Spatial Planning and Experimental Governance: A Bioeconomy Framework for Sustainable Transformation	411
Civic initiatives, urban regeneration and urban planning participative processes: from collaborative to prefigurative frames.	412
Formal participation in environmental assessments. Examining the case of large-scale linear infrastructure projects.	413
Rethinking Policy Learning in Urban Policy Mobility	414
Ways of learning in urban governance experiments: Insights from the Vienna Climate Team “Wiener Klimateam”	415
Institutional and community learning for transformative urban practices: Experiences from Area Based Initiatives in Trondheim, Norway	416
Transformative planning or a vicious circle - cities running ahead or running alone?	417
Discourses of green transition challenging institutionalised spatialities of planning and governance	418

Coastal Governance in the Adriatic-Ionian Region: A comparative analysis of Spatial Planning Systems and Integrated Coastal Zone Management implementation	419
Patterns of establishing and conducting cross-border cooperation: Insights from Poland's borderlands	420
Cross-Border Data Management: Enhancing Collaboration and Sustainable Development in Border Regions	420
Beyond Formal Structures: The Role of Institutionalised Support Centres in Cross-border Cooperation Governance in Italy	422
Crossing Invisible Lines: Navigating Governance and Cooperation Across Subnational Boundaries	423
Strategic Regional Planning and the Role of Regulatory Instruments: Insights from the Emscher Transformation	424
Mobilising Territorial Actors: a comparison between two development policies	425
Alpine interface territories –a new spatial framework for soft governance?	425
Consultocracy in urban regeneration. The case of Poland	427
Actors in power networks: an institution framework of historic urban district renovation actors in China	427
Distinguishing Change from Transformation in South Africa's Spatial Transformation Journey	428
Spaces of exchange?: Reciprocity and public engagement in a Bristol regeneration context - a framework analysis	429
Stakeholder Dynamics in Government-Led Gentrification: Case Studies from Urban Renewal in Beijing	430
The cultures of temporary urbanism intermediaries in France: exploring the dilemmas of hybrid civic action	431
The Forgotten Refugees: Reframing Urbanization and Governance in Shagarab Camps, Eastern Sudan	432
Innercity redevelopment - processes, instruments and stakeholders in German cities (insights from the research accompanying the federal program)	434
Can super citizens save the city? On the use of civic energies in planning.	435
People's Plans: Partnering with communities to take action and influence planning	436
Redefinition of Urban-Rural Boundaries Under Centralized Governance: Urban Environmental Movements in The Case of a Coastal Town, Ayvalık, Turkey	437
Neo-Exogenous Development: China's Integrated Territorial Development Approach against Rural Marginalization	439
From Intentions to Outcomes: Meaningful Collaboration in Participatory Processes for Sustainable Transitions	440
Involving Youth in Urban Governance: Project on the "Participatory Skills for Sustainable Urban Governance	442
Beyond ordinary boundaries. Dealing with housing rights to address spatial inequalities	443
PARTICIPATION AFTER DISASTER: CENTRAL GOVERNMENT APPROACH TO PARTICIPATION PLANNING	444
Multilevel Governance for Urban Water Resilience, the case of the Water as Leverage (WaL) Programme	445
Towards Integrated Water Governance in Indonesia: Harmonizing Local and Transboundary Solutions	447

Participatory Urban Planning for Sustainable Urban Regeneration: Insights from a Case Study in Korea	448
Towards co-governance? Emergent norms and forms of neighbourhood governance in urban China	449
Community Renewal and Autonomous Governance Dynamics: A 30-Year Analysis of Hangzhou's Practice	450
Building institutional capacity for meaningful citizen engagement –exploring public-private-civic collaborations in Dutch urban development practice	451
The governance of peri-urban areas for inclusive transformations: Challenges of Governance-Cases acting within multi-level conditions (1)	452
Place-Based Engagement Strategies with Local Communities for better Climate Resilience Governance in Disaster Situations: Putting Principles into Practice for Local Governments	453
Planning social infrastructure in cities: A historical account from Brussels	455
Before and after the pandemic period: 'Trade districts' in Lombardy and governance of urban and territorial services	456
Market-Embedded Collaborative Rural Governance: Three Cases of Village Operations in Hangzhou, China	457
Exploring the Spontaneous Utilization of Industrial Land in Development Zones from an Informality Perspective: A Case Study of the Jincheng Development Zone in Shanxi, China	458
Resilient Transformation spaces: Changing tendencies of planning cultures with a focus on governance in transformation spaces	459
Crossing boundaries and enabling the conversion of military land into social housing. The case of Spain	460
Community infrastructure in regional Australia: the impact of community hubs and recreational facilities on social connection, place attachment, and resilience	462
Participatory Design Processes and Actors in Public Space Case of Buyukada Fayton Square	463
Who will plan for "ageing in place"? Governance of affordable housing for a growing senior population in Switzerland	465
Identifying Barriers to Compact Urban Growth in the Irish Housing Sector: Insights from Industry Experts	466
Transit Fragmentation as a Governance Challenge: Comparing Formal & Informal Institutions Facilitating or Hindering Cross-Agency Transit Coordination in the US & Europe.	467
Governance for Bioeconomy Planning across Territorial Boundaries	468
Productive Cities Down Under?: The contested governance of industrial land and the challenge of planning for urban industry in Australia	468
Co-Creating Just Energy Transitions with Vulnerable Communities: Lessons from Local and Regional Energy and Regeneration Policies	469
Understanding governance as a dynamic local response: England's Civil Society Organisations in the changing landscape of urban governance	470
Housing cultural futures: The role of Norwegian 'kulturhus' in local urban development and planning	471
Collaborative Governance of Public Urban Gardening: Theoretical and Methodological Insights from Greater Sydney	472
Shaping Age-Friendly Communities: Towards More Inclusive Participation of Older Adults in Neighbourhood Planning	473
Self-government processes of the urban bioregion: insights from a study on the Metropolitan City of Rome Capital	474

Learning from the social innovation-institution relationship. An ethnographic study in the Veneto Region	475
Exploring the Future of Metropolitan Governance: Metropolitan Management and Regional Development in Decentralized Indonesia	477
Energy Transition and Community Engagement: The case of NSW, Australia	478
Rural Revitalization Beyond Administrative Boundaries: A Case Study of Villages Surrounding Taihu Lake, China	479
Is the polycrisis finally leading to the privatization of risks? Evolving understandings of state responsibilities facing disasters in Italy.	480
Values-driven development? Environmental regulation and planning for development in the UK	481
Participatory Community Planning and Collaborative Governance in the Post-Growth Era: A Case Study of the Nanning Love-U Garden Network in China	482
Zero Net Land Take Policy Mapping: A Multi-Level Analysis in the Context of Italy and Emilia-Romagna	483
The proposed new spatial planning law in Italy: A critical reflection on its structure, content, and objectives in times of crisis	484
Track 5 ENVIRONMENT AND CLIMATE	487
Geographies of Carbon Trading: Spatial Planning Approaches for Equitable Offset Projects	487
Pursuing climate neutrality through ecosystem services: Evidence from Campania Region, Italy	488
Optimizing Carbon-Neutral Campus Renewal: A Case Study of Xi'an East Station Hub Core Area	489
Between Walls and Water: Stormwater infrastructure, everyday adaptation, and the quest for environmental justice in Mumbai	490
Communities facing floods: risk awareness and climate adaptation strategies in Polish mountains	491
Adapting urban coastlines: strategies and open questions from European regions	492
Through Children's Eyes: Exploring Climate Change and Flood Resilience in Indonesia's Coastal Areas	493
Temporal-Spatial Distribution Characteristics of PM2.5 and Noise in the Under-Viaducts Space	494
An Examination of the Environmental Impacts of Mega Projects on Rural Areas: A Case Study of Two Villages in the South Marmara Region of Turkiye.	495
Linking outdoor particulate pollution to children's negative experiences of their neighborhoods: Findings from an interdisciplinary research project in Ankara	496
Uses and limitations of community participation tools and strategies to create positive energy districts: A literature review	497
Simulsoil: Sustainability-Oriented Soil Planning and Management in Turin's Metropolitan Area	499
Social Movements and Collective Climate Adaptation: The Case of Campo do Bomba, Duque de Caxias-RJ	500
Analyzing heat-related health risks on a local level: Results from a household survey in Dresden and Frankfurt/Main, Germany	501
Addressing Climate Equity Through Community Engagement on Virginia's Eastern Shore	503

Retreat, Cooperate, Overlap. Rethinking spatial strategies for coexistence on the Medi-terranean coast within climate change	504
Feminization of Energy Poverty in China: Contrasting Urban and Rural Experiences	505
Simulating Urban Green Space's Cooling Impact on Adolescents' Sleep Quality Using Diverse Planning Approaches	507
Understanding social acceptance of decarbonisation policies in planning towards positive energy districts	508
Living on the edge: How do perceptions of coastal erosion risk affect residential mobility decisions?	509
Forming to inform: the role of ecosystem services knowledge for climate adaptation planning	511
Evaluating Black Sea Coastal Road and Reclamation Projects in the Context of Sustainable Coastal Planning	512
Exploring coastal boundaries: transformative planning as a tool for territorial resilience	513
Coordinated Development and Coupling Mechanisms of Capital Flows and Carbon Emissions from the Perspective of Environmental Justice	514
Integrating equity in adaptation planning: identifying and prioritizing projects for the biggest impact	515
Optimizing Decision-Making for Climate-Neutral Post-War Buildings: The Architect's Role in Sustainable Transformation	517
Local Level Coastal Adaptation: Evaluating Queensland's QCoast2100 Program	519
Addressing Synergistic Health Risks of Extreme Heat and Air Pollution Under Climate Change: A Citywide Spatial Assessment in Shanghai, China	520
Trade-offs in Urban Planning: Insights from Coordinating Green Space Preservation and Affordable Housing in Vienna	521
The Relationship between Climate Action Plans and Spatial Planning: The Case of Gaziantep City Center	522
Understanding the usability of climate services –An Actor Network Theory perspective	523
Nature's renaissance: rethinking brownfields through ecological regeneration	525
The Thresholds of Urban Parks' Characteristics on Heat Mitigation Effect – Case Study of 120 Parks in Foshan, China	527
Airscapes: Understanding Urban Air Quality Through Data-Driven Mapping	528
Urban Polarization: A Barrier to Carbon Neutrality	529
Providing Strategies for Sustainable Cities by Comparing the Carbon Sink Benefits of Blue and Green Spaces: Evidence Based on Multiple Sources of Data	531
Climate Gentrification in Florida: Perspectives from City Officials, Housing officials and Advocates in Tampa and Miami	532
The Expansion of High-Tech Zone Development and Regional Carbon Emissions: A Synergistic Exploration of Spatial Heterogeneity and Environmental Justice	534
Deep Learning-Based Building Energy Consumption Prediction Model Considering Occupant Density Using Mobile Network Big Data: A Case Study of Seoul	535
Accounting Beyond Boundaries: Exploring consumption-based carbon approaches in Paris and Gothenburg	536
Participatory Methods for Climate-Resilient Urban Development: Case Studies from Finnish Municipalities	538

The Socio-ecological Transformation: A Class Question?	539
Receiving Communities During COVID-19: Lessons for Climate Migration . . .	540
Assessing Green Transition Initiatives: A European Comparison Perspec- tive between Paris, Milan, and London	541
Transforming a consolidated City into a resilient City: Lessons from Lis- bon's recent strategies	542
Analysis of the relationship between changes in greenhouse gas impacts due to changes in urban form in sub-regions of Korea	544
Landscape Assessment for Climate Adaptation: A Strategic Approach to the Nature Restoration Law	545
Migrants'housing energy commons in Thessaloniki	546
Overcoming systemic governance barriers for city-civil society collabora- tions in urban green infrastructure: Lessons from 121 German cities . . .	547
Using Participatory GIS for Sustainable Campus Planning: Insights from GreenHack Hackathon	548
Zero carbon, some nuisance: Exploring the viewpoints of heat pump own- ers and their neighbors in Groningen, Netherlands	549
Spatio-temporal evolution and influencing factors of urban carbon emis- sion efficiency in six major urban agglomerations in China	550
Post carbon cities: Reducing GHG emissions using campuses as a decen- tralizing energy system	551
Bridging policy and practice: a dual approach to spatial planning for cli- mate resilience in the Delta Po Area	552
Assessing the Interplay Between Policies for Climate Change-Induced Dis- aster Risk and Urban Growth in the Case of Istanbul, Turkiye	553
ALLEVIATING NEGATIVE SOCIAL CONSEQUENCES OF SUSTAINABILITY POLI- CIES IN URBAN AREAS	554
Adaptive Governance for Urban Heat Resilience in Xi'an's Vulnerable Com- munities	555
Mapping Norrbotten's green transition: A preliminary study to achieve the sustainable development goals	556
Integrating Heat Resilience into Urban Planning: Lessons from Greater Syd- ney Heat Taskforce Influence on the NSW Planning System	556
Positive Energy Districts (PEDs) as a Climate-Resilient Solution for Social Housing	558
Retracing Critical Energy Fictions with Youth through a Comparative Anal- ysis of Community-Based Interventions	559
Urban Water in Nationally Determined Contributions (NDCs): A Global Analysis	560
Navigating estuaries in a changing climate through collaboration? Insights from a comparative study of the Scheldt and the Elbe	561
From pilot to paradigm: A call for entrepreneurial planning to scale-up the implementation of nature-based solutions	562
Exploring Low-Carbon Urban Development at the Plot Scale: A Study of Carbon Emission Mechanisms and Empirical Exploration of Micro-Renovation for Emission Reduction	563
Green inequalities and Public space deprivation: emerging patterns and new forms of polarization in the case study of Palermo.	565
Urban Form Shapes Bird Community: Insights from the green capital of Europe 2024	566
The Impact of Urban Compactness on the Urban Heat Island Effect - Evi- dence from 119 Cities in China	567

Towards a better integration of urban agriculture into urban planning for healthier cities. Results from a systematic review	568
Waterfront Transformations in Danish Port Cities: Urban Regeneration and Climate Adaptation	569
Exploring Two Interpretative Models of Eco-Cities in The United Arab Emirates: Masdar City and The Sustainable City Dubai	571
Life BEEadapt project: climate risk assessment for pollinators. An ecosystem services and collaborative governance approach	572
Fostering Resilient and Healthy Cities: MAINCODE Urban Climate Shelters as Cooling Demonstration Projects	573
Functional Adaptation Areas: Rethinking functional areas for climate adaptation governance.	575
What if the Butterfly effect was real? Assessing the contribution of greening plans to urban biodiversity in Italy	576
Seeking a possible Positive Energy Districts (PEDs) location choice from a local context, a case study in Tainan City, Taiwan	577
Party politics and local administrative capacity in climate governance: a comparative study of the heat transition in German cities.	579
Framework for prioritising water body restoration: a context of Indian populated cities with climate challenges	580
Investigating the impact of Urban Form Elements on carbon emissions at Different Development Stages: Based on GWR and Random Forest Models	581
Unraveling the mechanisms of extreme heat on urban mobility resilience: a cycling perspective	583
Exploring the Carbon Emission Impact of Community Life Circle Shared Clusters: A Case Study of Nanjing, China	584
DESIGNING [FROM] THE SEA Challenges, methodologies and scenarios for planning with water	585
A Model for Energy Transition Towards the 2050 Climate Neutrality Goal: Positive Energy Districts (PED)	587
Inspiration for Pathways towards Multi-Scale Green Urban Regeneration and Planning Construction under Dual Carbon Goals	588
A Multi-Risk Framework for Assessing Urban Flood and Drought Risk: Lessons from Barcelona	590
Hydraulic Heritage and Community Identity: Examining Socio-Ecological Resilience and Heritage Transformation in Huaibei Area, China	591
Quantifying Wet-Heat Stress in Chinese Cities: A Unified Framework for Urban Heat Island (UHI) and Urban Moisture Island (UMI) Analysis Using Ensemble Learning	592
Leveraging ecosystem services for resilient flood management: a composite index for prioritising actions	593
Holistic Energy Resilience Assessment for Advancing Green and Just Energy Transition (Case Study: Semarang City, Indonesia)	595
Transforming Spaces: Rethinking Urban Parking Lots for a Sustainable Future	596
Sustainability Challenges and Solution Pathways: A Meta-Perspective on Transdisciplinary Urban Research in SEA and China	597
Integrating Climate Risk and Vulnerability Assessments into Sustainable Real Estate Development: Insights from the city of Venice & Milan	598
Exploring the link between biodiversity, health, and climate action through the URBioPark project	600

Energy saving and transition in Europe: what's the mood? A comparison of governance models	602
The Legacy of Experience: Reflections on Climate Transition Strategies in Medium-Sized Italian Cities	603
Trade-offs in Rural Italy: Analyzing the Unbalanced Integration Between Agriculture, Biodiversity, and Solar Energy	604
Carbon Neutrality and Spatial Equity in Urban Planning: Assessing Plan Quality in South Korea	605
Reintroduction of health impact assessment in Bulgarian city planning – why and how?	607
Identification of hotspots in a regional green infrastructure: A comparative analysis of the regional contexts of Campania and Sardinia, Italy	609
Blending Nature with Technology: Integrating RES with NBS or carbon neutral cities	610
Urban heat islands assessment for building city resilience: a novel approach	611
Energy Hubs Under Transformation and the Implications for Spatial Planning: The Case of Ravenna, Italy	612
Towards Transformative Planning Frameworks and Urban visions for Climate Resilience: A comparative study on convergencies and conflicts at redevelopment sites in Valencia, Milano and Berlin	614
Preserving the past or protecting the future? Harmonizing Cultural Heritage and Climate Adaptation in Siena	615
Research on Cross-domain Eco-Spatial Synergistic Governance based on the Systems Ecology Paradigm	616
Depoliticizing Urban Water Management: Governance, Justice, and the Sponge City Initiative in China	617
Urbanization, Biodiversity, and Ecosystem Services in Norway: Challenges and Strategies for Sustainable Land Use.	617
The Art of Coping with Disasters: Understanding The Transition Towards a Resilient City-Based Approach in Sustainable Planning	618
Climate-related knowledge in urban masterplans	619
Action-Oriented, Transdisciplinary Co-Production and Urban Just Transitions: Bridging Theory, Practice, and Equity.	620
Managing the energy transition: balancing the conflicts between landscape safeguard and the development of renewable sources	622
RETHINKING THE URBAN THROUGH CRACKS: RE-REPRESENTATION OF ARCHITECTURAL MEDIA IN RELATION TO CLIMATE BREAKDOWN	623
A quantitative analysis of Neighbourhood Sustainability Assessment indicators from 13 countries across 3 global regions	624
Urban Just Transitions in Action: Challenges and Potential of a Community-engaged Research in Toronto Suburbs.	625
From Vulnerability to Resilience: Coastal Heritage as Environmental Infrastructure	626
Land suitability modelling for Integrated Mangrove Aquaculture to adapt to salinity intrusion in southwestern Bangladesh based on an integrated GIS-MCE-AHP approach	627
What does the neighborhood mean for the Dutch heat transition? A discourse analysis	628
Node and Path: Seasonal Impacts of Environmental Parameters in Community Green Spaces on the Thermal Comfort of the Elderly	630
Urban Wilderness Protection and Creation in China	630
Urban Adaptation Policy and Social Justice: A New Framework for Understanding the Social Role of Adaptation Measures	631

Intra-urban CO ₂ Spatiotemporal Distribution and Driving Urban Factors Using Multi-source Data: A Case Study of Shanghai	632
Track 6 URBAN CULTURES AND LIVED HERITAGE	634
Ghost plots –memory of empty urban spaces	634
Measuring Cultural Participation: A Comprehensive Study in Kayseri	635
Public Emotions and Visual Perception of Historic Districts: An AI Approach Using Social Media Data	636
Research on the Revitalization Models, Mechanisms and Influencing Factors of Historical Buildings in High - density Cities: A Case Study of Hong Kong	637
Exploring Technology Use of Households in the Istanbul Historic Peninsula: Towards an Information Society	639
Locating transnational projects and UNESCO World Heritage: Diffusion, features, and types of projects located within sites, buffer zones, and nearby	640
Exploring Synergies between Built Heritage and Climate Discourses in Urban Transformation: A Scoping Review	641
A Critical Ethnographic of 'Ziddi' Feminist Socio-Spatial Practices in a Modern-Mohalla of Islamabad	642
Urban Heritage and transnational networks in the case of Municipio Station in Naples, Italy	642
Framing the Narrative of Chinese Post-Colonial Heritage: Storylines and Mechanisms of Shanghai Concession Heritage Management	644
Spatial Identity and Urban Form: Nation-wide Research for Slovenia	646
Heritage privatization in Venice: public-private interests in the conversion of the Fondaco dei Tedeschi into a luxury store	647
Exploring the Emotional Dynamics of Beyoğlu's Transformative Urban Atmosphere through Music Ecosystems	648
Cinematic Cityscapes: A Filmic Exploration of Urban Cultures in the Contemporary Fiction Films of Directing Duo Adil El Arbi and Bilall Fallah	650
The inheritance mechanism of rural living heritage in China based on the model of "rural governance - policy supply - protection and activation"	650
Canal Imperial de Aragón, the functionality of a water infrastructure and the inheritance of a traditional agriculture landscape in Spain	651
Reviving Living Heritage in Antakya: Pathways Towards Community-Led Planning	653
The Intersection of National Image, Urban Development, and Civic Life: A Study on the 70-Year Evolution of Large-Scale Sports Architecture Heritage in Beijing	654
Manufacturing Heritage for Piazza Garibaldi in Naples (Italy)	655
The Spatial Dynamics of Cafés as Everyday Urban Spaces: Exploring Socialscapes through Streetscapes	656
From Rise to Decline and Back Again? Delving into the Potential of Revitalising the Historic Neighbourhoods of Eleftheroupoli, Greece	657
Emerging archaeology and cultural landscapes in the Campi Flegrei: a knowledge-building laboratory for territorial regeneration	658
Exploring Policy Frameworks for Cultural Heritage in Climate Adaptation and Disaster Risk Management: A Cross-Case Comparison	660
(Re)Production of Urban Space through Cultural Events: Legacy of the Bergama Festival	661
A Retrospective of the Destruction of Ankara İller Bank in Ulus as a Paradigm Shift in Turkish Urban Renewal Politics	662

Defining typologies in the Bosphorus: Alternative Approaches for Future Proof Urban Coasts	663
ECONOMY OF CULTURE: RE-CONSIDER URBAN CULTURE OF DIYARBAKIR	664
Reviving Cultural Heritage Under Pressure: Geopolitical Constraints and Rapid Urbanization in Ramallah's Historic Center.	665
Heritage Perception and Identity Construction Among Residents in Industrial Community Transformation: A Case Study of National Creative Park, Nanjing, China	667
Mapping Changes in Public Perceptions of Chinese Historic Districts: An Integrated LDA-LLM Analysis of Social Media Commentary (2009-2023)	668
Integrating Historic Urban Landscapes into Urban Regulations: Evaluating the contribution of Switzerland's Federal Inventory of Heritage Sites (ISOS)	669
Silent evidence. On nuclear mounds, craters and caves	671
The heritage-climate change nexus: towards a values-based adaptive planning response	672
Evaluation of the Contemporary Cultural Landscapes in Grand Canal (Hangzhou Section) based on Multi-Dimensional Value Coupling	673
Exploring the heritage - transnational nexus: Disassembling the Ara Pacis Museum in Rome	674
From Market to Mall: The Evolution of Modiano Food Arcade in Thessaloniki	675
Balancing Tourism-Driven Dynamics and Everyday Life in Heritage Space. The case of Tallinn Old Town	676
Digital platforms, regulatory planning and heritisation: Airbnb and new practices of heritage in the medina of Tunis (2011 to 2024)	677
Co-designing Net Zero Strategy in historic settings: Bristol's case study	678
Rethinking Creative Cities: Towards Inclusive and Equitable Urban Transformations in India	679
everyday heritage: an approach for value-driven transformation	680
Participatory heritage planning in practice: Lessons from Balıkçıköy, Istanbul	681
Possible Uses of Urban Heritage for Social Cohesion	682
Integrating Heritage Planning into Urban Policy Frameworks: The Case of Istanbul Vision 2050	683
Environmental imaginaries of resistance: the case of the waterfront of Thessaloniki	684
The Dilemma of Authenticity: The Conservation and Reconstruction of Traditional Residences in China —Taking Pingyao, Suzhou and Shanghai as Examples	686
Social Entrepreneurs as Innovators in Sustainable Heritage-Led Urban Regeneration	686
Affective Discourses Against Heritage	688
Digital Platform for Inner Areas	689
Fixing Collective Memory: embracing Designer-Led Regeneration practice of Historic Community	690
Lived Heritage through the Changing Gaze: A Views and Vistas Analysis for Valletta	692
Reimagining Postgrowth Urbanism: Adaptive Reuse of Industrial Heritage for Sustainable Futures	693
The Sacred Mountain of Gargano: Urban Culture and Sacred Landscapes	694
From Large-scale Modernist Planning to Small-scale Urban Blocks: Spatial Transformation Experiments in China's Large Gated Communities	695

The Manifestation of Patterns and the Reconstruction of Meaning: The Re- production of Spatial Patterns and Role Interpretation Along Xi'an's Historical Urban Axis	697
Research on Cultural Adaptation Mechanisms of the Duku Heritage Corri- dor Based on Heritage Ecosystems	698
Antifragile Monuments: The Metropolitan Dimension of Living Culture and Sustainable Heritage	699
Characteristics and Mechanisms of the Spatial and Temporal Distribution of Cultural Heritage in the Section of the Yellow River Basin in Qinghai Province	700
Exploring Spatial Evolution of Traditional Settlement Landscapes in the Southern Taihang Region of China: A Study on Cultural Ecosystem Dynamics and Reconstructive Strategies	701
Cultural heritage as an urban welfare infrastructure for sustainable, safe and inclusive territorial development	702
Understanding the cultural potential of rural history: A conceptual frame- work of cultural capital development	703
Immanent Vulnerabilities of Coastal Urban Heritage to Climate Change . . .	704
Study on evaluation of liveliness level and promotion strategy for intangi- ble cultural heritage in Qinghai Province	706
An Integrated Visual Framework: Using SVIs to Inform Detailed Street Re- newal in Historic Urban Spaces	707
Drawn City: the effects of women's graffiti in public spaces of Rio and Barcelona through cartography	708
Reversing cultural marginality in inner peripheries: the key role of heritage communities	709
Research on the Conservation and Development of Residential Historic Dis- tricts Based on the Transformation of Human-Land Relationship: A Case Study of Hehuatang Area in Nanjing	711
Complex System Conservation Technology for Spatial Cultural Heritage Networks: A Case Study of Qinghai Province, China	711
Track 7 INCLUSION	713
The Economic Benefits of Gender Equality: A Case Study from Europe . . .	713
The Role of Spatial Alienation in the Journey of Existence as an Actor in Contested Urban Areas: The Case of Kasımpaşa, Istanbul.	713
Urban Environmentalism and the Political Ecologies of Waste in India: Narratives of Inclusion of Informal Waste Workers in the Formalised Waste Infrastructures from Patna	714
Governance, Participation, and Trust: Insights from the Lower Ouseburn Valley	716
Community-Driven Approaches to Climate Equity and Adaptation	716
Counteracting digital divides through a place-based inclusion process. In- sights from an ongoing research project.	717
Shaping urban and rural contexts for healthier lives: environment as a key driver for promoting health –SURVIVE	718
Gender Inclusive Approach in Local Adaptation Policies in Climate Disaster- affected Coastal Settlements	719
Evaluating the quality of children's Active School Travel Spaces through multi-source big data: An approach for informing better child-friendly urban design	720
Neighborhood Contexts and Their Role in Intergenerational Economic Mo- bility in South Korea	721

A Capital-Based Assessment of the Livelihood Vulnerability of Syrian Refugees	722
Exploring Environmental Perception, Cognition, and NIMBY Sentiments Toward Psychiatric Hospitals: A Spatial Planning Perspective	723
Searching for Possibilities of an Age-Friendly Planning in a Small-Sized City: Saray, Tekirdağ - Turkey	724
Gender-Responsive Approaches in Post-Disaster Temporary Settlement Planning: Insights from Malatya and Adiyaman	725
Neighborhood walkability for older adults and their travel —Shanghai Anshan area case study	726
What do we mean when we talk about feminist urban planning?	727
Desiring a Gadjó City: Political Economy in Post-fascist and Postcolonial Rome	728
Exploring a framework for children's participation in mobility issues and urban planning	729
How Spatial Factors Affect Respiratory Health in Coal Resource-based Cities: a Case-control Study in Eastern Yunnan Province, China	731
Access to Sanitation in Informal Settlements of Jakarta	732
School and Residential Segregation in Ankara: The re-production of urban divisions	733
Justice on the move: Behavioral interventions for inclusive and active mobility	734
Transformation of Everyday Life Practices of Urban Migrants in Rural Galipoli Peninsula	735
Multiculturality in Lisbon: Migration, Integration Policies, and Urban Space	737
Class polarization and housing accessibility for migrants in the Zurich urban area	738
Aging in (urban) Place: The psychological contribution to multidisciplinary research on urban vulnerability	739
Rethinking Social Inclusivity. The Case of Urban Villages in Delhi	741
Navigating Host Cities as Muslim Women Refugees; the role and potential of socio- spatial Integration	742
Urban Form and Social Exclusion: A Spatial Perspective on Residential Segregation in Czech Cities	744
Measurement of In-Situ Urbanization Level and Analysis of Influencing Factors in the Suzhou - Wuxi - Changzhou Metropolitan Area in China	746
The Urban Factor in Creatives' Migration Motivation: The case of High-Skilled Turkish Migrants to the Netherlands	747
A Bibliometric Analysis on the Relationship between Migration and Urban Design	748
Designing Resilient Campuses as Urban Microcosms: Strategies and Interventions for Addressing Vulnerable Users' Needs Amid Climate Change Risks	749
Educational Poverty and Experiential Education to Empower Youth in the Community Planning Process	750
Understanding the socio-spatial transformation through the lens of diversity: Istanbul Kurtuluş	751
Success in inclusion? How do policymakers in Antwerp, Rotterdam, and Gothenburg evaluate inclusive city policies?	753
Judicialization of Urban Planning and its Outcomes for Urban Planning and Democracy: A Critical Analysis of the Turkish Context	754
Where She Thrives: Spatial Resources for Female-Led Venture Growth	755

Coexistence of Inclusion and Prejudice: The Formation of Social Capital and Integration of North Korean Defectors in South Korea	756
A Study on the Optimization of Public Service Facilities in the '15-Minute Community Life Circle' Based on Equity: A Case Study of Wujiaochang District, Shanghai	757
Spatial Development Strategies and Policy Recommendations for Social Development in Shenzhen	758
Reversing the gaze on comparative research in urban sustainability transformations: a decolonial perspective	759
A MODEL FOR MEASURING AND ASSESSING SOCIAL SUSTAINABILITY: ANKARA DIKMEN VALLEY CASE STUDY	760
Just smart? A Preliminary Study on the correlation of Smart City Infrastructure and Gentrification	760
Transformative Planning for Sustainable Futures: Bridging Global Goals and Local Actions through Adaptive Frameworks	761
Investigating Mobility-Impaired Older Adults' Travel Behavior: Evidence from Shanghai	762
Rightwing Politics Among the Global Leftovers: a comparison from Turkey and Colombia	763
Embodying Justice in the Built Environment: Transatlantic Reflections on Carbon Neutrality, Circularity, and Justice	764
Inequalities in Public Cultural Facility Distribution: A Comparative Analysis Across Demographic Groups in Wenzhou, China	765
Trading in the Shadows: Women Traders in the Second-Hand Goods Market Area, Küçükpazar	766
Which development role for civic organisations? Insights from Sicily, Southern Italy	767
SOCIAL MOBILIZATION AND ITS CAPACITY TO TRANSFORM HOUSING POLICIES: THE SPANISH CASE SINCE 2009.	769
The Cultural Capacity of Cities: Baghdad and Nation-Building	769
Mapping inequalities within Southern European cities: cognitive tools and policy perspectives	770
Navigating Urban Borderlands: A Brussels Case Study	771
Inclusive cities through the experience of vulnerability	772
Immigrant Housing and Cultural Practices as a Change Factor in Current Density and Price Distribution of New York	772
Research on the Needs of the Elderly in Urban Renewal of Old Communities: A Case Study of Nanjing	773
The Demand-Supply Measurement of Youth Development-Oriented Cities Based on the Characteristics of Generation Z: A Case Study of Shanghai, Nanjing, and Hangzhou	774
Grassroots Organizations and Informal Sector: A Study of the Hawker Sangram Committee in Kolkata, India.	775
Equity-Oriented Optimization of Public Space Supply-Demand in Aging Communities: A Behavioral Perspective on Elderly Residents	777
Study on the Construction and Inheritance of Rural Models in Shaanxi North from the Perspective of Human-Land Emotional Bonds	778
Peripheralization as process: shrinkage of small towns in metropolitan area——Case study of Shanghai	779
Track 8 EDUCATION AND SKILLS	781
What kind of planning are we preparing students for...and are we succeeding?	781

Supporting transdisciplinary learning using Challenge-Based Learning in planning education	781
Horizontality in practice: an illusion or a horizon for international cooperation workshops?	782
Industry-Academia Partnerships in Cross-Border Innovation: A Case Study of Future Workforce Initiatives	783
Research-Driven Pedagogy: Advancing Transformative Skills in Spatial Justice and Urban Sustainability through Educational Innovation. Insights from the REPLACE Project	784
Reimagining Education through SystemsThinking, Community-Centered Design and Engaged Pedagogy	785
“Worlding” as a Pedagogical Approach in Basic Design Studio	786
Exploring AI and VR in Challenge-Based Learning: A Responsible Futuring Approach for Inclusive Co-Design	788
Agents of Change: Redefining Urban Design Education Through Action and Agency - How studio-based learning, student agency, and taking an active stance equips future planners to address real-world challenges	789
Epistemological Uncertainties in Planning Education: The Transformative Role of Studio Pedagogy	790
Urban planning: how to introduce the discipline?	791
Pedagogy for the future: Equipping students for complex and climate-relevant practice	792
Bridging Theory and Practice: Peer Learning as a Pedagogical Approach to Teaching Planning Theory	793
A Map of Planning - How spatial planning is taught and researched around the world	794
Strengthening Interdisciplinary Cooperation in Planning Education	796
Reimagining urban futures through speculative fiction: nurturing hope and resilience in planning education	797
AI + Geospatial Models for Engagement and Performance Measures in the Pedagogy of Sustainable Planning Studio.	798
The Role of Scenario-Based Design in Spatial Design Processes	799
Knowledge and Skills for ‘Making Transformation’ –Innovative Approaches to Educating and Training Change Agents in Spatial Planning at Higher Education Institutions	800
Educating urban planners in the era of the Anthropocene requires transformative pedagogies: Learner-Centred Pedagogy (LCP) applied in a theoretical Urbanism module in a Greek university	801
Advancing Transdisciplinary Planning Education for Future Cities: European University Alliance PIONEER	803
Post-Pandemic Higher Education: Spatial Transformations, Digital Shifts, and Sustainable Futures	804
Planning education between hybridization and transdisciplinarity: towards a ‘specialized generalist’	805
Project Management in Urban Development. Case Studies from the DREAMER and PM4U Projects	807
Transforming City Regions through problem-solving, collaboration, and conceptual thinking	808
Sismopoli, playing cities in risk	809
Track 9 URBAN FUTURES	811
The fictional municipality of “Zwirgberg” as a model for spatial planning in rural Rhineland-Palatinate	811

Research on the Potential for Future Development of Labin and Raša in Istria	812
Map the Future, Shape the Narrative: Re-thinking the Role of Participatory Mapping in Exploratory Scenario Planning	813
Urban Security: How Urban Design Influences the Emotional Experience . . .	815
Looking for justice in a temporary urban greening experiment	816
Encountering the Inevitable: Territorial Narratives as a form of resistance to Urban Mega Projects	817
Urban Future Imaginaries: how is nature framed in planning policies across urban areas in Europe, Latin America and North America? . . .	818
Sustainable Urbanism in the Gulf: A Critical Examination of the Minute City Model	820
Integrated futures work in spatial planning	821
Towards transformative actions through perceptions research: Q-methodology as a tool for identifying ideological dimensions of planning problems	823
Back to the Future. How to Co-produce with Imaginaries?	824
Hybrid lifestyles of young generations. Challenges in ways of living and working towards the urban green care in Oslo and Lisbon	825
Breaking Old Patterns: The Transformative Role of Innovation in Shaping Regional Trajectories in CEE	826
Reimagining the future of peri-urban spaces: planning narratives for the sustainability of these areas. The case study of “Stena tou Nestou” in Xanthi, Greece	828
Unveiling Hidden Potential. A New Typological Approach for the Underground Landscape.	829
Circular narratives and transformative planning: rethinking wastelands . . .	830
SUBURBANIZATION IN TURKEY: TOWARDS ANTIFRAGILE PLANNING	832
“Possibility Design”: accepting indeterminacy, irreversibility and complexity in urban policy-making	833
Other Smartness: Experimental Praxis of Smart Cities in India	834
Regional characteristics driving the re-integration of urban-industrial spaces	835
Evolutionary Urbanism: changing mindsets and innovative narratives for future cities	836
Thinking back from the tipping point: Institutional temporalities for climate action	837
Unfolding social-ecological systems futures at local scale through dynamic adaptive policy pathways scenario making; a case from Milan, Italy . . .	838
Building Scenarios for Future Communities: Empirical Insights from China . .	839
Aspiration and reality: Experiences and reflexions on the initiation, emergence and implementation of urban (and regional) futures	840
The power of facilitating through design. Reflections on designerly approaches at the nexus of research, practice and policymaking.	840
How imaginative design and experiential scenario’s informed Dutch strategic planning: the crucial case of Netherlands Now as Design (1987) . . .	841
The future of resharing practices in Norwegian neighborhoods: Perspectives from residents and stakeholders	842
Community Perspectives on Co-Planning Practices in Disaster Risk Reduction: Lessons Learned from Istanbul in the Tomorrow’s Cities Project . .	843
Adaptive Riverside Urbanity: Rethinking Urban Design Principles under Climate Uncertainty	844
Reflective Practice as a Catalyst for Transformative Urban Research	845
Non-Statutory Participatory Planning as a Framework for Empowering Public Engagement: A Case Study of Fingal, Ireland	846

Metropolitan narratives and planning transformation: The cases of Greater Paris and Casablanca	848
NEAR AND DISTANT FUTURES: PATH DEPENDENCY VS DISRUPTION IN SPATIAL IMAGINARIES OF THE FUTURE OF ANCIENT CITIES	850
Imagining a city of proximity for fostering transformative capacity towards connected communities	851
From Masdar City, Abu Dhabi to Florya, Istanbul: What Can We Learn from Smart Cities?	852
Sensemaking in Urban Experimentation: The Case of Barcelona Superblocks	853
Local Appropriation Model for Circular Maker Spaces (CMS) in Istanbul . . .	854
The end of infrastructure-led planning?: the (re)turn to strategic spatial coordination in Victorian planning policy	855
Navigating circularity in urban planning: experimental narratives and practices in Brussels	856
Re-thinking the spatial design of future industrial zones: The case of OSTİM, Ankara	857
Innovating planning narratives of the periphery for a more inclusive urban future: The prison of Florence (Italy) as a teaser of transition through transformative actions	858
Foresight as an instrument for Regional Development. The case of Thessaly (Greece)	859
Next Generation EU. The Case of Rome Two strategic actions within a list of projects	860
Towards a Smart Circular Urban Future? Analysis of Water Management Visions in Amsterdam and Busan	861
The Evolution of Dominant Stories in Rural Spatial Planning: A Memetic Perspective	862
Integrative accessibility planning under uncertainty: A learning framework based on a systematic literature review	863
Spatial - Temporal Evolution and Planning Strategies of Population and Construction Land in China's Shrinking County - level Cities	865
Track 10 THEORIES	867
Investigating communicative planning in the fine grain: Integrating discourse and practice theories for the analysis of participatory justice	867
Understanding Uncertainty in Planning	868
Dare to speak up when something is wrong: Scope of action, roles and feelings in the reflective narratives of Norwegian planning practitioners	869
Making Plans in a World of Uncertainty and Crisis	870
Revisiting Pragmatism: how to make planning theory more relevant to professional practice	871
Attitudes, Actions and Artifacts: Re-Conceptualizing Spatial Planning as Cultural Practice	872
Acceleration or participation: Return to rational planning?	874
Integrated urban planning: solving conflicts between densification and climate adaptation	875
Is there no placemaking, only placemaking practices?	876
Linear Research: Shifting Vantage Points in Urban Theory through a Planetary Transect	877
We Want to Regenerate This Neighbourhood! A Theoretical Framework to Navigate the Spatial Dimension of Property and Its Impact	877
Urban perforation along railway lines: A form of shrinking cities and a proposal for sustainable urban restructuring	878

The Role and Value of Theory in Urban Design: Can They Truly Shape the City?	880
Rethinking Promethean planning: An epistemological enquiry of technoscientific-centrism in planning theories	881
A transformation of planning? Grasping planning-cultural change through socio-material practices	883
What planning needs from theorizing on place in times of global challenges	884
The Insufficient Role of Urban Form and Its Uses in Baseline Assessments of Urban Plans in France	886
Pathways to Urban Resilience: Tactical Urbanism vs. Transdisciplinary Approaches	887
Potentials and limitations of urban digital twins. On the nature of cities	889
«Communities of disagreement» in planning	889
The Radical Means-Ends Model in Planning by Prefigurative Mobilizations	891
The Retheorization of Collaborative Planning Using Hong Kong's Urban Renewal: Mean-End Presupposition, Rationality, and Procedure-Substantive Dichotomy	892
Planning Theory through the lens of its own publication corpus	893
Temporality and strategic spatial planning –Towards an analysis of the Em-scher restoration process beyond path dependence	894
The new urban product in the multiplicity of transnational urbanism; Frag-ile planning approaches under sustainable narratives	895
Urban Science and Emerging Planning Science in the Context of Complexity Thinking	897
Decoding the Neo-liberal Innovation Districts 22@Barcelona: a Territorial Laboratory Where Vulnerability and Possibility Coexist In the Long Term	898
Seeing the small things: politics, aesthetics and everyday urban prefiguration	899
Habermasian lifeworld re-considered: A conceptual tool to move beyond the dividing discourses	900
• Bridging Spatial Energy Planning and Social Sciences Energy Research: Towards an interdisciplinary approach to planning energy transitions	901
Planning and democracy 'otherwise': Learning from Southern onto-epistemologies	903
Green transitions and collaborative landscape strategy making –insights from Denmark	904
The Intersection of Human Settlement Theory and Field Theory: Constructing New Theories of Rural Human Settlements and Pathways for Rural Revitalization Practice	905
If Arendt were a planning theorist: “wandering” thoughts about a hermeneutic phenomenological planning approach	906
Progressive Urbanism	907
Localization and Application of Scene Theory in the Context of Historical Town Preservation in China: A Case Study of Shannxi Mizhi Ancient Town	908
Tensions and ethical considerations in planning practice at the local level: the case of tall buildings in Greek cities	909
Postmodernist Criticisms and Human-Centered Urban Planning	910
Different rental housing policies models and the ongoing difficulty of over-coming the housing crisis	911
Socio-spatial transformations of social housing: A Case Study of the Lisbon Metropolitan Area	913

Towards Drone-Based 3D City Information Modeling for Urban Analysis and Planning	915
Smart City Imaginaries: A Theoretical Framework for Socio-Technical-Spatial Analysis	916
Information science, digital modelling and the legacy of the engineering mindset in planning thought	917
Integrating Mixed Reality and Large Vision Models to Measure Multi-Dimensional Urban Green Perception	918
“Love the Specific Scene of Life”: A Visual Analysis of User-Generated Narratives on Walkable City Spaces	920
Supporting collaborative scenario-building in land use and transport planning: An evaluation of the SIM4PLAN tool.	921
Urban Digital Twins for Cities in Transition: A Literature Review on Current Applications and Future Perspectives	922
A Data-Driven Framework for Enhancing First-and-Last-Mile Connectivity in Bicycle-Metro Integration Systems: Based on Dockless Shared Bicycle Data in Shanghai, China	924
Harnessing Smart Technologies in Real Estate: A New Paradigm for Spatial Planning and Urban Development	925
Using Social Media Big Data and ChatGPT for Identifying Counter-Urbanisation Hot Spots in China	926
“UBT SMART City” Model as a Testbed for Emerging Digital Technologies and Transformative Urban Planning	926
Towards a Domain specific LLM for Sustainable Urban Development: Extracting Research trends and topics from Text Data	928
Testing Virtual Reality to communicate long-term scenarios in participatory planning processes	929
A Digitalised Tourism Sector: Impact on Occupations and Geographies	930
Geodesign as a Framework for the Green Transition of University Campuses: Case Studies from University College Dublin and Aarhus University	932
3D Simulations of Urban Planning Regulations: Assessing Regulatory Impacts on Densification and Urban Expansion	933
A Preliminary Research on Innovative Communication Mediums of Design in Participatory Planning and Community Design	934
AI-Empowered Research on Healthy Streets: An Iterative Path of Streetscape Perception, Evaluation, and Optimization	935
Mobility Digital Twin for Public Transportation Planning: Addressing the Challenges of Depopulation and Aging	937
Emerging Tools for Urban Climate Governance: Decoding Public Participation in Serious Games	938
Using artificial intelligence to analyse the role of multi-level strategic spatial planning in the development of operational landscapes	939
Reframing Urban Narratives: AI, Digital Innovation, and the Role of Intelligent Adaptation in Just and Equitable Planning	940
PC-GAN: A Hybrid Pix2pix-CycleGAN Framework for Low-Carbon Urban Morphology Optimization	941
Unraveling the Complexity of Urban Functional Organization Based on Explainable GeoAI	943
Geodesign for climate neutrality: contributing to Regional Climate Adaptation Strategies in Italy.	944
Digitalization, Culture, and Urban Space Interaction: A Design Fiction Approach	946

Unraveling the relationship between the digital platforms and gentrification: Evidence from Nanjing, China	946
The digital transformation of planning: how data and algorithms are changing spatial planning practice	947
Effective Monitoring and Evaluation for Digital Twins	949
Advanced Quantification of Urban Complexity and Adaptive Capacity: Sub-Fractal Analysis and Spatial Statistics in Izmir	950
A multiscale spatial approach to Climate Planning	951
Intelligent Urban Design: Self-organized Block Form Generation Using Reinforcement Learning—An Empirical Study from Nanjing, China	952
AI-Driven Multimodal Data Fusion for Automated Ontology Construction: Methods and Smart Manufacturing Case Study	953
Geographically weighted machine learning for modeling spatial heterogeneity in off-campus student housing rents	954
Identification of potential regeneration areas in urban residential districts using multi-source big data and GeoAI	955
Towards Ethical Implementation of Urban Digital Twins: Addressing Key Challenges and Recommending Best Practices	956
Motivational Affordances of Gamified Participatory Experiences	957
Intersection of Digital and Physical: Phygital Urban Public Spaces	958
Visual perception and preference analysis of riverfront mountain landscapes in mountainous cities: A study based on user-generated image data	959
Unpacking the Black Box: How does the WeChat application reshape digitally enhanced collaborations between planning practitioners in China?	960
Monitoring the Impact of Urban Regeneration on Green Infrastructure: Istanbul Case	962
Teaching planning cultures? Planning games for intercultural learning across borders	963
The Impact of Environmental Design Elements on Corporate Site Selection for Information Industry Companies in the Metaverse	964
Augmented Reality for Community-based Collaborative Urban Design: A Case Study of RWTH Aachen University Campus Transformation	965
A Novel Large Language Model Approach for Streetscape Perceptual Analysis in Shanghai	967
Spatiotemporal perception of disasters based on social media data in the context of climate change: A case study of Shanghai	967
Agent-Based Decision Support Platform for University Campus Dining Space Management: A Case Study from Tongji University, Shanghai, China	969
Speaking as a river - Introducing multispecies role-playing games for urban sustainability planning	970
Gamifying Participatory Design: A Digital Platform for Urban Renewal in Gangxia Urban Village, Shenzhen	971
The Study on the Measurement and Enhancement Strategies of Urban Street Space Quality Based on Street View Images: A Case Study of Streets in the Central Urban Area of Xi'an	972
The Role of Urban Diversity in Shaping Spatiotemporal Vitality: Evidence from Shanghai	973
Track 12 DISASTER-RESILIENT PLANNING	975
Evaluating Urban Resilience Capacity for Transformative Spatial Planning	975

Planning for managed retreat : challenges and innovations to address long-term uncertainty in France and New Zealand	976
Industry 5.0 as a Tool For Strenghtening Urban Resilience Against Crises . . .	978
What Are the Obstacles in the Recovery Process Considering the Role of Actors? The Case of the Kahramanmaraş Earthquake in Turkey	979
Flood Risk Perception Under the Levee Effect: Adaptive Management Strategies for heterogeneous individuals	980
Rebuilding Resilient Cities and Communities in Southeastern Türkiye: Relation Between Urban Planning and Data Governance	981
Resilience in Public Utilities: Management Strategies to Mitigate the Impact of External Shocks	983
Heavy rainfall, critical consequences? - Risk analysis of the impact of flood related street blockades on emergency medical services coverage in Münster, Germany	984
Floods and Livelihoods: A Multi-dimensional Comparative Study of Territorial Space Planning Policies for Flood Detention Areas in China	985
Decentralisation as an Agent of Resilience? Evidence from Wartime Decision-Making and Planning in Ukraine	986
Sprawl on Flood Risk : Focusing on Land Use Planning and Fragmentation Index in Coastal City	987
When Buses Become Beacons: Rethinking Buses as Adaptive Responders in Crisis—A Chinese Perspective	989
Agent-Based Modeling Applied to the Analysis of Landslide Risk Dynamics: A Virtual Laboratory to Explore the Underlying Mechanisms of Risk . . .	990
INVESTIGATION OF EARTHQUAKE DAMAGE IN TERMS OF DIFFERENT LAND COVERS: 2023 KAHRAMANMARAŞ EARTHQUAKES	992
Adaptive planning paradigms for resilient flood management: insights from Oslo and Copenhagen	993
Balancing development and safety: spatial conflicts in Polish mountain region prone to flooding	994
Gaps and opportunities for integrating planning and disaster management in Australia	995
Post-Disaster Population Mobility: Considerations for the February 2023 Earthquakes in Türkiye	996
Social Vulnerability Mapping	997
Reevaluating Urban Resilience: Challenges and Opportunities in Villeneuve-Saint-Georges' ZAC Centre-Ville and Renaturation Projects . . .	998
Why should we bother about risk reduction at the urban scale? The Early Recovery System (ERS) framework to assess the impact of seismic prevention instruments on post-quake urban functionality	998
Resilient Land Use Strategies in Urban Waterfront Development towards Flood Risk: A Case Study of Chongqing, China	1000
Exploring the Feasibility of Sponge City Solutions for Flood Resilience in Gangnam, Seoul	1000
How the coastal cities are transforming? The disaster as catalysts of change	1002
Assessment of community resilience to disaster at the local level in Korea . . .	1003
Disaster Risk Reduction and Spatial Planning in Albania, practice vs theory? how to bridge the gap!	1003
Relationship between Urbanization Policies and Seismic Vulnerability in Small-Scale Cities: 2023 Earthquakes in Turkey and the Case of İslahiye	1004
Dynamic Human-Centered Ontology for Urban Disaster Management: A Reinforcement Learning Approach to Adaptive Emergency Decision-Making	1005

Beyond emergency: shaping long-term resilience after the Emilia-Romagna floods	1006
Innovative Urban Futures: Songdo's Smart City Strategies for Disaster Resilience	1007
Track 13 HOUSING AND SHELTER	1008
The Role of Community Land Trusts in Enhancing Affordability and Inter-generational Inclusivity in Urban Planning	1008
Comparing the impacts of specialized industries on housing prices between the regions: Case of the Seoul Metropolitan Area	1009
Understanding the Preference and Choice of Housing Environment for University Students in Metropolitan Areas	1010
How Housing Diversity Affects Urban Residential Segregation: The Tokyo Model	1012
Does regional planning really have an impact on urban development? Examining the effects of 50 French urban regional plans (SCoT) on housing construction and on building densities.	1013
Regeneration as an Approach for Upgrading Informal Settlement in Kampung Deret Petogogan	1014
The Social Reflections of Neoliberal Policies, Planning Legislation, and Housing in the Istanbul Metropolitan Area	1016
A NEW ACTOR IN TURKEY'S SOCIAL HOUSING PRODUCTION: THE CASE OF KİPTAŞ	1017
An Assessment on Provincial Differentiation of Housing Problem in the Turkish Case	1018
Collaborative Housing as a Tool for Reclaiming the Right to the City: Case Studies from France	1019
A Hierarchical Framework for Promoting Housing Justice and Social Equity through Adaptive Urban Design: A Case Study from Nanjing, China	1021
Using Geographic Information Systems to identify housing infill opportunities in Australian urban areas	1022
A Study on Per Capita Housing Status and Living Quality Enhancement in Dashilan Historical and Cultural Block	1023
The Socio-Spatial Implications of Urban Densification: The case of Oslo	1023
Milan inside-out: housing affordability and the extended urban region	1024
Transitional housing. Adaptive and Sustainable Design Strategies for Gaza Strip Reconstruction	1025
Housing Affordability in Europe - comparing housing markets and policies across Europe	1027
Social impacts of public housing redevelopment: experiences of citizenship in Hong Kong	1027
Intersectionality and Urban Regeneration in Post-Crisis Athens, Greece	1029
Converting commercial buildings to residential use: exploring health and wellbeing impacts from the deregulatory approach taken in England	1029
Housing Constructions and Urban Quality of Life: Findings from Istanbul Case	1031
The politics of housing informalisation	1032
From Housing Crisis to Housing Solutions: Municipal Planning Strategies and Regulatory Frameworks in Braga's Social Housing Sector	1033
Access to housing in the ecological transition. The relation between policies for the ecological transition and housing inequalities in Italy	1034
Collaborative Housing and Planning: Institutional Interfaces in the UK and Spain	1035

Echoes of a Company Town: ‘Vacant Giants’ as an Opportunity to Rethink Housing Affordability and Design	1036
From Residential Satisfaction to Neighborhood Satisfaction: A Conceptual Review and Framework for Clarity	1037
Local Practices Addressing Migrants’ Housing Precarity in the Veneto Region	1038
Future Housing: Essential Resources for Youth and Their Impact on Planning	1039
Regional Effects of Housing Shortages in Europe	1041
Predicting Housing Prices: The Case of Ankara Housing Market	1041
The third housing sector in Italy	1042
Displacement and Housing Affordability: Assessing the Economic Impact of Urban Redevelopment-Related Forms of Displacement	1043
NIGERIAN HOUSING DEVELOPMENT POLICIES IMPACT ON LAGOS HOUSING DEFICIT (1960 –2020): A Critical Literature Review	1044
Displacement Pressure in Vienna: Learning from Tenants’ Experiences for Policy and Planning Responses.	1045
Keeping it Real: Reconciling Housing Pressures and Economic Character in the Heart of the European City.	1046
Patterns of development and integration of new residential areas on the periphery of Moscow: post-urban growth strategies for space production	1047
Who governs housing policies? The challenges of housing governance between administrative decentralization and new forms of territorial governance in Europe	1049
Ownership Dynamics of Low-Income Households Under Iran’s Mehr Housing Policy (IMHP) (The Case Study of 13 IMHP Residential Complexes in Babol and Babolsar, Iran)	1050
Track 14 ETHICS, VALUES AND PLANNING	1053
Classical versus Modern: Dissecting the Contemporary Swedish Architectural Debate	1053
Futureproof new towns: lessons in flexibility and indeterminacy	1054
Unveiling Justice Perceptions in Managing Pluvial Flood Risks	1055
Hybrid Spaces and Planning: Exploring Just City Debates in the Digital Era	1056
Framing the Landscape, Concealing the Waste-scape	1057
Common Good as an Enduring Value in the Contemporary City Space	1058
Psyche, telos and persona: discerning the voice of the planning discipline in an interdisciplinary age.	1060
Understanding Diverse Needs of Urban Dwellers to Improve People-Place Bonds for Inclusive Urban Planning	1061
A capability theory of spatial justice	1062
Participatory Planning in Brazil: a moralized approach to Sociospatial Justice	1063
Distributive justice in energy policy: Five theoretical perspectives on distributive justice applied to the case of the planning of renewable energy projects	1063
Decisions about decisions: process literacy as a tool to increase understanding of value conflicts in coastal decisions	1064
New Intelligent Technologies and Questions of Privacy and Surveillance for the Homeless	1065
Breaking through data monopolies: AI, open data, and transparency for just urban planning	1066
Planning for gender health justice: A scoping review and research agenda	1067
Geographies of commitment and voluntariness: Socio-spatial and normative structures of religion-based intentional communities	1067

Revisiting subsidiarity: Not only administrative decentralization but also multidimensional polycentrism	1069
Exploring the practices and perspectives of planning officers assessing applications for small-scale densification in suburban areas.	1069
Urban Beauty and the Open City	1070
Track 15 PROPERTY MARKET ACTORS	1072
Social Network Actors in Farmland Market: Comparative Case Study between Japan and Scotland	1072
The financialization of actors, practices and instruments. Insights from Milano's Urban Market	1073
Undermining Planning in the Name of Housing: Portugal's Shift to Real Estate-Driven Rural Sprawl	1074
An Analysis on the Factors Affecting the Institutional Resilience of Housing Developers	1076
Characterizing the Black developer industry in Detroit: Challenges compared to other developers	1077
The Effectiveness of Public-Private Sector Collaboration in Regenerating Historic Industrial Brownfield Sites under Different Market Conditions	1079
The State as an Entrepreneur who Transforming Public Spaces: The Case of Zeytinburnu Fabrika-i Humayun	1080
Planning Transit-Oriented Development in Taipei City through the Assetization of MRT Development Zones	1081
Negotiated Planning in Brazil: From Comprehensive Planning to Deal-Making Cities	1082
A procedural approach to negotiated developer obligations: The case of Istanbul	1082
Becoming asset managers under institutional uncertainty: Local land governance in Ukraine	1084
The Process and Financialization Characteristics of Financial Institutions' Involvement in Renewed Rental Housing: Latest Cases from China . . .	1085
Hacking the home: Prefabricated housing and new property regimes in residential property development	1087
Taxing away land take? The potential for development taxation as a NNLT planning tool	1087
Emotional work in relation to residential property investments and tenants-experiences from Finland	1088
Financialising Land: China's Urban-Rural Property Market Dynamics and Government Strategies in Planetary Urbanisation	1089
What - and who - do design guides regulate in the development of public land? The conflicting logics of Société des Grands Projets'property development, between rent maximization and exemplary urbanism .	1090
The financialisation of planning through formal legislative change: the case of Ireland	1091
Planning and its spatiotemporal traps: rethinking economic value capture and governing capital flows within the United States	1092
Role of property-market intelligence channels in urban governance networks	1093
From sprawl to tall: Lessons from Kelowna, Canada as a blueprint for downtown intensification in mid-sized cities	1093
Track 16 FOOD	1096
Exploring Food Deserts in Istanbul: Spatial Inequalities in Food Accessibility	1096

How Local Policies Transform Foodscapes, Influence Dietary Shifts, and Reduce Emissions: Insights from Six Mediterranean Sub-Regions in France	1097
Planning Beyond Food Emergencies: Healthy, Just & Resilient Places	1098
Re-thinking urban food systems through territorialisation and resilience: learnings from the COVID-19 crisis in Paris	1099
Universities Leveraging Surplus Food for Socio-Economic Inclusion in Cities: Lessons from the Off-Campus Initiative	1100
Empowering Women through Food Production from the Perspective of Cooperatives	1101
Understanding the role of diverse cities for sustainable food security: a socio-ecological governance framework	1102
Reclaiming the Peri-Urban Commons: Agroecology as a Pathway to Just and Sustainable Food Systems in Vicenza	1104
Care for food: choices and perceptions of food security and sustainability in a changing world	1105
Agroecological rewilding to create new urban food environments	1106
The Evolution Characteristics and Planning Regulation of the Population-cultivated land-food (PCF) system in Rural Counties of China	1107
Exploring the food-climate nexus through a justice lens: insights from urban experimentations	1109
Caféscape in Transition: A Spatiotemporal Analysis of Hong Kong's Emerging Coffee- Manifested Wanghong Geographies	1110
Strengthening Marginalized Urban Food Systems through Circular Development for Urban Regeneration: Insights from Migrant Workers in Chengdu, China	1111
“Relationship Between Spatial Disparities, Unsustainable Food Environments and Obesity Contingency”	1112
Exploring the Impact of Built Environment on Community Food Delivery Environment: A Case Study of Hangzhou, China	1113
Informing Sustainable Regional Food Chains through Serious Games: The Play Marmara “Food”	1115
Comparing the effectiveness of food policy networks on food system transformation in the mediterranean context.	1116
Planning for living soils - Contributions from spatial planning to landscape agroecology through land management	1117
Diversity & sustainability: Urban food sharing initiatives as care infrastructures for a just transition	1118
Revisiting the City-Region Concept in CRFS: Bridging Theory, Methodology, and Application in the Context of Turin, Italy	1118
Wine production and its dark side: the impacts of the “vineyard rush” in North-Eastern Italy	1119
Gender mainstreaming in urban food policies: governance approaches and processes from three Spanish cities	1121
Crisis-Driven Transitions: Scale-up Innovative Alternative Food Models in Lebanon	1122
The Paris sustainable agri-food strategy: the role of public lands and the rural-urban linkages.	1123
Urban Agriculture and Multispecies Commoning in Public Housing Regeneration: Rethinking Ecologies of Care in Scampia	1125
Urbanism and agriculture. Dialogues between Italy and France.	1126
Foodtracks: exploring Mediterranean wetlands through four Artistic-Culinary Projects	1127

Track 17 PUBLIC SPACE	1128
A Study on the Supply–Demand Relationship of Recreational Services Supported by Ecological Public Spaces: A Case Study of Nanjing, Jiangsu Province, China.	1128
Beyond Anthropocentric Placemaking: Integrating Non-Human Agency in the Participatory Urban Design Processes of Public Space	1129
Planners and the moral power of the “unpleasant”	1130
Assessing Perceptual Differences Between Residents and Tourists in Urban Street Walking Environments: Towards a Balanced Public Space Design	1131
Migration and Public Space: Inclusion and Exclusion in Martim Moniz Square through Urban Policy and Design	1132
Recreational Vitality Measurement and Enhancement Strategies for High-Speed Rail Hub Areas under the Station-City Integration Framework: A Case Study of Hongqiao Business District	1133
Contribution of Urban Parks to Exercise Habits in Istanbul	1135
Enhancing urban resilience: the role of open spaces in mitigating Urban heat islands	1136
Social Networks and Public Space Appropriations: Insights from Informal Street Vendors and Performers	1137
Medellín’s Social Urbanism: Analysing the Urban Planning Concepts and Multiple Narratives of a Policy Paradigm Shift	1138
Spes non confundit. Hope does not disappoint. Transformative potential of Jubilee public spaces in Rome.	1140
Mapping, evaluating and planning historic public spaces in small towns: Borgarnes, Iceland, as a case study.	1141
Empowering the Disempowered? Hawkers’Self-Empowerment and Self-mobilised, Community-led Plan-making in Hong Kong	1142
Rethinking the Urban Periphery: A Theoretical Matrix of Nuanced Urban Regeneration Models Exemplified in Post-Socialist Urban Spaces of Belgrade	1143
Public Drinking as a Transformative Practice of Placemaking	1145
Public Spaces as Catalysts for Spatial Identity: A Case Study of Slovenian Settlements	1146
Exploring Meanings and Experiences of Public Spaces: Topic Modeling Insights from Museum Gazhane	1147
Utilizing Assembly Areas as Catalysts for Building Resilient Communities	1148
The age-friendly public city: initial reflections of a medium-size city as Bergamo	1149
Fostering Multicultural Integration in Transforming Context: Community Participatory Museum as a Bridge	1151
Changes and Challenges in Major Public Spaces in Warsaw, the Emergence of New Narratives A. D. 2025	1152
Over the rainbow: Urban oasis as an inclusion hub	1153
Public Space in Motion: Music and Chrono-Urbanism in Industrial Regeneration	1154
How Sensory Environment and Playfulness Influence Cognitive Health of Older Adults: Planning Empathetic, Ability-Building and Inclusive Public Housing Neighbourhoods in Singapore	1155
The application of Minimalist philosophy in public space design	1156
Transforming Infrastructure into Public Space: Evaluating the Impact of a Highway Cap Park on Physical Activity	1158

Comprehensive Evaluation of Child-Friendly Public Spaces: The Zumurtevler Case as Istanbul's First Permanent Two-Stage Street Transformation	1159
Sensitizing officials to spatial problems: A participatory approach to Green Infrastructure planning in Adriatic Cities	1160
Evaluation of Emotional Attachment Characteristics of Urban Vitality Complexes Based on EW-GRA-TOPSIS Model in the Context of Stock Renewal: A Case Study of Five Typical Urban Complexes in Beijing and Shanghai	1161
Rethinking Urban Living Environments: Investigating the Influence of Built Environment Features on Physical Activity Levels –Evidence from a Cross-Sectional Study in Ankara, Türkiye	1162
Navigating the Dynamics of Place-Making in Public Spaces: Interactions Between Formal and Informal Practices in Public Spaces in Huifang, China	1164
Restorative effect of biophilic design in community green space from the multisensory perspective: A case study of Shanghai Hongxu Habitat Garden	1165
Public Space as Social Infrastructure for Urban Well-being, transformation and resistance in Athens under persistent austerity	1166
Spatial recognition towards emotionally healthy city: the case of Vigne Nuove in Rome	1167
Exclusion of the vulnerable from public space with the added influence of urban transformation: The case of sex workers in Istanbul's Pera	1168
Public spaces and proximity in remote areas: a model for the Healthy City at the edge of urban density	1170
The Italian Integrated Water Service Companies as a Promoter of Soil Unsealing Processes	1171
Resilient hope: sustaining neighborhood living rooms as everyday activism	1172
From Car-Centric to People-Centric: Developing Street Transformations through environmental and community involvement approaches	1173
Community Reading Spaces as Social Infrastructure: A Case Study Based on Nanjing, China	1175
Production of public spaces in marginal territories in Santiago de Chile. Learning from the city's and society's visions generated from self-organization and the opportunities for their integration into planning.	1176
Disparity and Gap Between Urban Planning and Publicity: The Case of New Central District of Izmir	1177
Where do different income groups encounter each other? Assessing the impact of new metro lines on income-based activity-space segregation	1178
Study on the Vitality of Urban Public Space Based on Crowd Behavior Trajectories —A Case of Three Gorges Plaza in Shapingba District, Chongqing, China	1180
Reclaiming or Excluding? The Evolution of Waterfront Redevelopment and Public Space in Genoa	1181
Quests for Improving Visual Quality in Streets	1182
The Potential of Informal Farms on Urban Wastelands: Pathways to Eco-social Justice in Xi'an, China	1183
Visual Perception of Universal Design Interventions for World Heritage Sites: Case of Istanbul Historic Peninsula	1184
Healthy public spaces in cities for a better future: integrating strategies for accessibility, recreation, and community well-being	1185

Designing Accessibility Public Spaces in Old City Communities Based on the Outdoor Activity Characteristics of People with Disabilities: A Case Study of Chengxian Street Community in Nanjing	1187
Hubs of Hope: regenerative public space as acupuncture points in South Africa	1188
Mediating Participation in Public Space Projects: Trust, Timing and Cooperation in European-Funded Urban Projects	1188
From transport corridors to integrated urban spaces: Transformation potential of Vienna's urban trunk roads	1190
Optimization and simulation verification of urban open space pattern under the impact of urban heat island	1190
Small-scale actions increasing social interactions: Temporary interventions impact on citizens' participation and use of public spaces	1191
The transformative power of art in public space: designing for inclusion and well-being	1192
Does the 15-minute city increase neighborhood satisfaction? : A Case Study of Vila Franca de Xira	1193
Integrating Energy Performance and Public Space Metrics: A Study from the Perspective of Urban Design	1194
Studentification and the Democratization of Public Space? New Social Interactions in a Turkish University Town	1195
Rethinking ageing in transit: Integrating older adults into the design of Sydney's transit-oriented urban environments	1196
Small-scale transformations as seeds of hope: A summer garden experiment in Helsinki	1197
Activation and Renewal: Research on the Community Agricultural Garden from the Perspective of Aging	1199
Reimagining Youth-friendly Social Spaces: The Potentials of Privately Owned Public Spaces as Alternative Social Settings	1200
Informal Utilization Characteristics of Underpass Public Spaces in Megacities from the Perspective of Co-Production Theory: A Case Study of Elevated Highway Underpasses in Guangzhou	1201
Urban Street Space in Planning Transformation: Analyzing and Optimizing the Quality Differences between Subjective and Objective Perspectives -A Case Study of Xi'an	1202
Evaluating Public Space Resilience: an index and a case study	1203
Designing Equitable Outdoor Sports Spaces: Mitigating Weight Stigma for Overweight Adolescents —A Case Study of Quyang Park, Shanghai	1204
The Reinvented Streets of an Inner Neighborhood in İstanbul: Transformation of the Commercial Landscape of Bomonti	1206
The impact of urban growth generators on creating socio-economic centrality: Public Spaces in Algiers' Large-Scale Housing	1207
Reconstructing the Healing System of Public Space: Data-Driven Multi-dimensional Health Interventions and Inclusive Practices in High-Density Urban Areas	1208
Rethinking The Urban Design of Coastline: Izmirdeniz Project	1210
The Role of Land Use Regulations and Property Market Actors in Shaping Socio-Spatial Segregation: Insights from Lima's High-Value Areas	1211
Comparative Analysis of Legal Frameworks and Reform in Global Urban Planning Systems: Insights from 'Planning Regulation - Constrained' and 'Development Order - Guided' Models in the Stock Era	1212
Streetscape-Publicness Evolution and Spatial Justice: A Street View Analytics Approach	1213

A study on social equity and social justice performance of public resource planning under the background of urban social spatial polarization: A case study of Green View Index of streets in the central urban area of Shanghai	1214
Local planners'views on public space vis-a-vis sustainability transitions: evidence from suburban locations in the Lisbon Metropolitan Area	1215
Agile tactics for re-designing studio education: A participatory approach for design research	1216
The Path of Land Use Control for Urban Construction Projects in Germany	1218
STUMBLING AND GRAFTING: THE TRANSFORMATIVE POWER OF PASSAGEWAYS IN PUBLIC SPACE	1219
Operationalizing Justice: Ethical Frameworks for Adaptive Planning in the Age of Planetary Crisis	1220
Collaborative GIS for Sustainable Waste Management. The Case of Ulaanbaatar in the 3R4UB Project	1221
Transformation of the Public Space of a Post-Socialist City in Wartime in Ukraine Based on Fractal Urbanism	1223
Reshaping Urban Spaces: Exploring the Role of Temporary Public Open Spaces in Alleviating Land Pressure in Hong Kong	1223
Track 18 TOURISM	1225
Exploring the genuine flavours of Tehran's cafes: a postmodern destination for tourism	1225
Exploring tourism trends through transportation O/D data	1225
From Global Indicators to Local Solutions: How to Foster Responsible Tourism for Rural Heritage Conservation	1227
From Company Town to Contemporary Art Capital? Assessing Urban Policies for Tourism Development through Contemporary Art in Turin.	1228
Planetary Gentrification of Rural China: the case of Yangjiale	1229
Medical Tourism and Urban Planning: Addressing Socioeconomic and Environmental Opportunities and challenges in Istanbul	1230
Traveling for Concerts: Fandom Tourism and the Creatively Repurposing of Urban Spaces	1232
Exploring Tourism related Conflicts among Stakeholders: A Neighborhood in the Historical Peninsula, İstanbul	1233
Urban space and socioeconomic transitions in cultural tourist cities after the pandemic. Reflections in the framework of transition studies	1235
Navigating the University-Tourism Nexus: Employing Participatory Strategies for Livability in Sorrento	1236
Exploring the Politics of Gastronomy Tourism and Gentrification Nexus: Gastro-Driven Development and Peri-Urban Geographical Change in the case of Urla Izmir	1238
City Branding, Urban Tourism, Urban Planning: Interrelationship Through Research Focusing on Governance in Greece	1239
Beaches Matter. Mass seaside tourism and the social dimension of shores, what future?	1240
The messy interplay between forces of resistance and forces for change in territorial transitions: A case study of an Alpine ski resort	1241
Land Use Planning for Second Homes in Norway: Addressing the Challenges of Balancing Expanding Touristification, Environmental Sustainability and Competing Local Identities	1243
Tourism-led regeneration strategies in left-behind regions: healing therapy or end-of-life care?	1243

Identification of Spatial Conflicts between Tourists and Local Residents: Based on "Nanjing Travel Pitfall Avoidance" Posts on Weibo and Xi- aohongshu	1244
Between overtourism and abandonment: territorial tensions in coastal areas	1245
Examining the Phenomenon of Overtourism in the Context of Local Com- munity Perception: The Case of Bodrum.	1246
A Study on the Correlation Between Street Space of Tourism-Oriented Tra- ditional Villages and Tourist Behavior Under Different Development Models: A Case Study of Yuanjia Village, Shaanxi Province	1246
Study on construction of recreation opportunity spectrum in Qinghai Sec- tion of Great Wall National Cultural Park	1248
Research on the Measurement and Evaluation of the Development Perfor- mance of the Red Cultural Tourism Space in Hadapu Town based on AHP and Fuzzy Comprehensive Evaluation Method	1249
Cultural Route Perspective: Tourism Value Evaluation and Route Optimiza- tion of the Silk Road Heritage Resources (Shaanxi Section)	1250
Constructing tourism corridors in Xi'an based on tourism footprint and min- imum resistance model	1250
Research on the Correlation Between Tourists' Facial Emotion Perception and Street Spatial Elements Through Deep Learning: A Case Study of Tourist-Oriented Traditional Villages in China	1251
Research on the Construction of City Walk Tourism Routes from the Per- spective of Cultural Heritage Conservation: A Case Study of Beiyuan- men Historic and Cultural District in Xi'an	1253

Track 12 | DISASTER-RESILIENT PLANNING

T_12 DISASTER-RESILIENT PLANNING / 1644

Evaluating Urban Resilience Capacity for Transformative Spatial Planning

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Spatial planning today confronts urban and territorial contexts shaped by interconnected global shocks and risks, collectively described as a “polycrisis” (WEF, 2023). Rapid urbanization, climate change, escalating resource demands, and increasing uncertainty and complexity, affect urban and metropolitan settlements. Urban areas play a critical role in both adaptation and mitigation (IPCC, 2023), accounting for two-thirds of global greenhouse gas emissions and energy use, making them both drivers of and vulnerable to climate-related effects such as heatwaves, floods, and biodiversity loss (UCCRN, 2018; UN-Habitat, 2022).

While international agreements such as COP28 have emphasized a transition away from fossil fuels, climate adaptation also requires transformative changes in spatial planning. This involves integrating resilience into planning (Brunetta and Caldarice, 2019), along with a broader rethinking of growth-centric development models to promote multidimensional well-being frameworks.

Our research, developed within the framework of the RETURN Extended Partnership, explores the concepts of urban and transformative resilience (Meerow et al., 2016; Giovannini et al., 2020), emphasizing the ability of urban systems to maintain essential functions while continuously learning and evolving to enhance their capacity to respond to future shocks. To advance this vision while considering the absence of standardized frameworks for assessing urban resilience, this study aims to develop a comprehensive set of progress indicators to evaluate the resilience capacity of territories in an integrated and spatially explicit way.

Through a systematic literature review and empirical application, this research explores the multidimensional nature of urban resilience –encompassing built, environmental, social, economic, and institutional dimensions –and underscores the need for a holistic approach to inform urban design and planning in assessing and enhancing urban resilience. The study begins with analyzing existing literature on urban resilience measurement, utilizing a keyword-based search in the Scopus database. This process resulted in a catalogue of selected progress indicators, designed as a flexible tool to assess resilience at various scales –particularly from urban to district levels –and to support monitoring, scenario evaluation, and policy design.

Key findings highlight the challenge of measuring resilience due to the lack of universally accepted definitions and metrics. Traditional approaches often focus on specific risks or urban components, leading to incomplete assessments (Rus et al., 2018). To address these gaps, this research proposes a multidimensional framework that facilitates more comprehensive evaluations. The indicator set was significantly refined to produce a definitive version, addressing underrepresented topics and gaps. This refinement also considered criteria such as spatialisation (particularly in GIS environments), applicability at the district scale, and data availability to ensure its effectiveness across diverse territorial contexts.

The framework’s practical application, tested within the city of Turin (Italy), facilitated the evaluation of resilience capacity in response to risks such as flooding, air pollution, and urban heat island effects. This process involved interpreting the current state of resilience and identifying potential transformation scenarios to guide urban-scale policy

development.

The research findings emphasize the importance of tailoring resilience assessments to local contexts while ensuring transferability across different scales. This study advocates for a shift in the foundational assumptions of spatial planning –from reactive, recovery-based responses to proactive, resilience-oriented strategies. By bridging the gap between theoretical foundations and practical application, the research contributes to a deeper understanding of urban resilience and provides valuable tools for planning processes. Ultimately, the study underscores the necessity of aligning spatial planning with emerging paradigms, such as post-growth models, to achieve multidimensional well-being and equitable development.

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T_12 DISASTER-RESILIENT PLANNING / 435

Planning for managed retreat : challenges and innovations to address long-term uncertainty in France and New Zealand

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Facilitating the adoption of innovative adaptation strategies by populations at risk is one of the major challenges that public authorities will be facing over the coming decades.